**CITY OF LINWOOD** 

**ATLANTIC COUNTY** 

**NEW JERSEY** 

**AUDIT REPORT** 

FOR THE YEAR ENDED DECEMBER 31, 2018

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#### **CITY OF LINWOOD**

#### PART I

# REPORT ON AUDIT OF FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA YEAR ENDED DECEMBER 31, 2018





CERTIFIED PUBLIC ACCOUNTANTS

1535 HAVEN AVENUE • OCEAN CITY, NJ • 08226 PHONE 609.399.6333 • FAX 609.399.3710 www.ford-scott.com

#### Independent Auditor's Report

The Honorable Mayor and
Members of City Council
City of Linwood, New Jersey

#### **Report on the Financial Statements**

We have audited the accompanying balance sheets - regulatory basis of the various funds and account group of the City of Linwood, as of December 31, 2018 and 2017, the related statement of operations and changes in fund balance - regulatory basis for the years then ended, and the related statement of revenues - regulatory basis and statement of expenditures - regulatory basis of the various funds for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the basis of accounting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles.

As described in Note 1 of the financial statements, the financial statements are prepared by the City of Linwood on the basis of the financial reporting provisions prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of New Jersey.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S Generally Accepted Accounting Principles" paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of each fund of the City of Linwood as of December 31, 2018 and 2017, or changes in financial position for the years then ended.

#### Basis for Qualified Opinion on Regulatory Basis of Accounting

As described in Note 20 of the financial statements, the City participates in a Length of Service Award Program (LOSAP) for its volunteer fire and rescue personnel. The amount reflected in the trust fund statements of \$184,816.93 and \$171,607.32 for 2018 and 2017 respectively were not audited and, therefore, we express no opinion on the LOSAP program.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects of the matter described in the "Basis for Qualified Opinion on Regulatory Basis of Accounting" paragraph, the financial statements referred to above present fairly, in all material respects, the regulatory basis balance sheets and account group as of December 31, 2018 and 2017, the regulatory basis statements of operations for the years then ended and the regulatory basis statements of revenues and expenditures for the year ended December 31, 2018 in accordance with the basis of financial reporting prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### Other Matters

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Linwood's basic financial statements. The supplementary information listed in the table of contents and the letter of comments and recommendations section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplemental information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic

financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information listed in the table of contents is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The letter of comments and recommendations section has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 25, 2019 on our consideration of the City of Linwood's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Linwood's internal control over financial reporting and compliance.

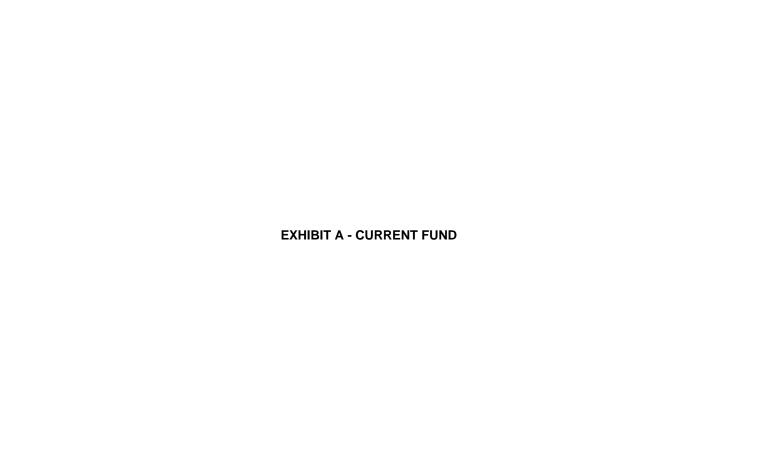
Very truly yours,

Ford, Scott & Associates, L.L.C. FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello
Leon P. Costello
Certified Public Accountant
Registered Municipal Accountant
No. 393

July 25, 2019







# CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
<u>ASSETS</u>			
Regular Fund:			
Cash:			
Treasurer	\$	1,822,307.48	4,316,216.28
Clerk		1,342.79	804.79
Change Fund		300.00	300.00
Petty Cash		100.00	100.00
Total Cash	_	1,824,050.27	4,317,421.07
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable		334,365.41	383,147.51
Tax Title and Other Liens		42,051.07	34,437.40
Property Acquired for Taxes -			
at Assessed Valuation		28,147.00	28,147.00
Sewer Rents Receivable		24,722.79	34,140.00
Revenue Accounts Receivable		6,487.02	3,744.64
Interfund Receivable:			
Animal Control		10,995.92	10,280.92
Grant Fund		207,625.92	162,918.42
Total Receivables and Other Assets	_	654,395.13	656,815.89
Deferred Charges:			
Overexpenditure of Appropriations		18,860.57	-
Total Deferred Charges		18,860.57	-
Total Regular Fund	_	2,497,305.97	4,974,236.96
Federal and State Grant Fund:			
Cash		433,960.95	135,524.85
Federal and State Grants Receivable		347,145.89	578,350.56
Total Federal and State Grant Fund	_	781,106.84	713,875.41
Total Current Fund	\$	3,278,412.81	5,688,112.37

# CURRENT FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	2018	2017
LIABILITIES, RESERVES AND FUND BALANCE		
Regular Fund:		
Liabilities:		
Appropriation Reserves	\$ 135,701.91	274,046.19
Reserve for Encumbrances/Accounts Payable	148,036.60	135,036.40
Prepaid Taxes	258,284.38	2,564,353.31
Prepaid Sewer Rents	298,535.97	334,917.66
Overpaid Taxes	6,665.16	18,072.87
Overpaid Sewer Rents	8,668.14	3,141.53
Local School Tax Payable	-	100.00
County Added Tax Payable	9,821.89	13,615.08
Due to State:		
Marriage Licenses	150.00	50.00
Construction Training Fees	2,188.00	1,757.00
Veterans and Senior Citizens	4,587.91	8,131.19
Interfund Payable:		
Due from Other Trusts	2,795.62	989.00
	875,435.58	3,354,210.23
Reserve for Receivables and Other Assets	654,395.13	656,815.89
Fund Balance	967,475.26	963,210.84
Total Regular Fund	2,497,305.97	4,974,236.96
Federal and State Grant Fund:		
Unappropriated Reserves	166,650.17	17,497.70
Appropriated Reserves	168,676.60	524,395.40
Due to Current Fund	207,625.92	162,918.42
Reserve for Encumbrances	238,154.15	9,063.89
Total Federal and State Grant Fund	781,106.84	713,875.41
Total Current Fund	\$3,278,412.81	5,688,112.37

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

		2018	2017
Davianus and Other Income Destinati			
Revenue and Other Income Realized	•	400 000 00	405 000 00
Fund Balance	\$	460,000.00	105,000.00
Miscellaneous Revenue Anticipated		2,541,774.42	2,536,907.28
Receipts from Delinquent Taxes		402,315.85	387,178.59
Receipts from Current Taxes		31,579,466.69	31,264,050.73
Non Budget Revenue		71,179.35	67,041.41
Other Credits to Income:			
Unexpended Balance of Appropriation Res.		233,040.43	181,475.42
Cancellation of Prior Year Liabilities		44,707.50	-
Interfund Returned		-	-
Total Income	_	35,332,484.24	34,541,653.43
	_		
Expenditures			
Budget and Emergency Appropriations:			
Appropriations Within "CAPS"			
Operations:			
Salaries and Wages		3,140,655.00	3,235,883.00
Other Expenses		3,788,033.67	3,906,579.00
Deferred Charges & Statutory Expenditures		911,370.00	858,640.00
Appropriations Excluded from "CAPS"			
Operations:			
Other Expenses		1,584,047.97	1,307,086.32
Capital Improvements		297,526.00	40,250.00
Municipal Debt Service		1,776,150.01	1,725,028.27
Local District School Debt Service		602,950.31	581,944.49
Deferred Charges		-	40,180.00
Local District School Tax		11,420,464.00	11,286,131.00
Regional District High School Tax		6,714,882.00	6,575,874.00
County Tax		4,594,669.30	4,706,895.90
County Share of Added Tax		9,821.89	13,615.08
Interfund Created		44,707.50	, -
Refund of Prior Year's Revenue		1,802.74	2,074.66
Total Expenditures	_	34,887,080.39	34,280,181.72
Excess in Revenue		445,403.85	261,471.71
	_	, 100.00	

# CURRENT FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGES IN FUND BALANCE - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	2018	2017
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute Deferred Charges to Budgets of Succeeding Year		
Overexpenditure of Appropriations	18,860.57	-
Total Adjustments	18,860.57	
Statutory Excess to Fund Balance	464,264.42	261,471.71
Fund Balance January 1	963,210.84	806,739.13
Decreased by:	1,427,475.26	1,068,210.84
Utilization as Anticipated Revenue	460,000.00	105,000.00
Fund Balance December 31	\$ 967,475.26	963,210.84

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

		Anticipated Budget	pated N.J.S. 40A:4-87	Realized	Excess or (Deficit)
		)			
Fund Balance Anticipated	<del>s</del>	460,000.00		460,000.00	
Total Fund Balance Anticipated		460,000.00		460,000.00	1
Miscellaneous Revenues: Section A: Local Revenues Licenses:					
Other Fines and Costs:		49,000.00		55,286.25	6,286.25
Municipal Court		110,000.00		89,536.56	(20,463.44)
Interest and Costs on Taxes		90,000.00		86,811.82	(3,188.18)
Interest Earned on Investments and Deposits		28,000.00		30,655.44	2,655.44
Sewer Use Charges		1,072,000.00		1,093,306.53	21,306.53
Parking Permits		8,400.00		9,025.00	625.00
Planning and Zoning Fees and Permits		4,600.00		2,475.00	(2,125.00)
Total Section A: Local Revenues		1,362,000.00		1,367,096.60	5,096.60
Section B: State Aid Without Offsetting Appropriations Energy Receipts Tax Type 1 School Debt Service Aid		571,608.00 28,000.00		571,608.00 28,809.00	809.00
Total Section B: State Aid Without Offsetting Appropriations		599,608.00		600,417.00	809.00

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Anticipated Budget N.J	pated N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Section C: Uniform Construction Code Fees Uniform Construction Code Fees	195,000.00		151,440.00	(43,560.00)
Total Section C: Uniform Construction Code Fees	195,000.00		151,440.00	(43,560.00)
Section F: Special Items - Public and Private Programs Off-Set with Appropriations N.I Transportation Trust Fund Authority Act	219 526 00		219 526 00	,
Municipal Alliance on Alcoholism and Drug Abuse	9,007.00		9,007.00	1
Recycling Tonnage	7,079.60		7,079.60	•
Drunk Driving Enforcement Fund	3,453.52		3,453.52	1
Body Armor Grant	1,946.21		1,946.21	•
Clean Communities		16,979.65	16,979.65	•
Linwood Living Shoreline Restoration Grant	17,000.00		17,000.00	•
Clara Glen Pet Cemetery Grant	59,835.99		59,835.99	•
Sustainable Jersey	10,000.00		10,000.00	•
Total Section F: Special Items - Public and Private Programs Off-Set with Appropriations	327 848 32	16 979 65	344 827 97	,
	10.000, 130		0.170	
Section G: Other Special Items Uniform Fire Safety Act	16,710.00		21,446.70	4,736.70
Bell NYNEX Tower	53,000.00		56,546.15	3,546.15
Total Section G: Other Special Items	69,710.00		77,992.85	8,282.85

Exhibit A-2 Sheet 3

CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Antic	Anticipated		Excess or
	Budget	N.J.S. 40A:4-87	Realized	(Deficit)
Total Miscellaneous Revenues:	2,554,166.32	16,979.65	2,541,774.42	(29,371.55)
Receipts from Delinquent Taxes	375,000.00		402,315.85	27,315.85
Amount to be Raised by Taxes for Support of Municipal Budget Local Tax for Municipal Purposes Amount for Local District Tax Library Tax	8,702,694.00 567,642.00 301,805.00		8,770,182.50 567,642.00 301,805.00	67,488.50
Total Amount to be Raised by Taxes for Support of Municipal Budget	9,572,141.00		9,639,629.50	67,488.50
Budget Totals	12,961,307.32	16,979.65	13,043,719.77	65,432.80
Non- Budget Revenues: Other Non- Budget Revenues:			71,179.35	71,179.35
	\$ 12,961,307.32	16,979.65	13,114,899.12	136,612.15

#### CURRENT FUND STATEMENT OF REVENUES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

Analysis of Realized Revenues

Analysis of Realized Revenues		
Allocation of Current Tax Collections:		
Revenue from Collections	\$	31,579,466.69
	•	, ,
Allocated to:		
School, County and Other Taxes		22,739,837.19
Delegas for Compart of Municipal Dudget Appropriations		0 020 620 50
Balance for Support of Municipal Budget Appropriations		8,839,629.50
Increased by:		
Appropriation "Reserved for Uncollected Taxes"		800,000.00
Amount for Support of Municipal Budget Appropriations		9,639,629.50
Receipts from Delinquent Taxes:		
Delinquent Tax Collection	373,174.5	3
Tax Title Lien Collections	29,141.3	
Total Receipts from Delinquent Taxes		402,315.85
Analysis of Non-Budget Revenue:		
Clerk:		
Clerk Copies	27.2	27
Other Miscellaneous	1,317.7	
Election Fees	300.0	
Other Miscellaneous:		
Accident Reports and Gun Permits	1,071.8	
Administration Fees - Senior Citizens & Veterans	1,223.0	
Foreclosure Fees	30,900.0	
Insurance Reimbursements	7,297.5	59
Foreclosed Tax Certificate Premium	10,000.0	00
Miscellaneous	172.6	57
Other Refunds	544.2	24
Sales through Auction	17,964.9	)1
Tax Searches	110.0	00
Towing Licenses	250.0	00
		71,179.35
Total Miscellaneous Revenue Not Anticipated:	\$	71,179.35
Total Micochanoodo Novembe Not Anticipated.	Ψ	71,175.55

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

I	Appropriations	SU		Expended		(Over expended) Unexpended
	Budget N	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
	3,600.00	3,600.00	1,445.00		155.00	2,000.00
65	65,935.00	65,935.00	65,123.00		812.00	
135 40	135,779.00 40,850.00	135,779.00 40,850.00	134,942.52 37,610.27	2,680.46	836.48 559.27	
Ó	6,500.00	6,500.00	4,716.42		283.58	1,500.00
72 21	72,987.00 21,000.00	72,987.00 29,500.00	72,986.90 22,217.00	2,489.30	0.10 4,793.70	
28	28,500.00	28,500.00	28,500.00		ı	
31,7 15,4	31,719.00 15,490.00	31,719.00 9,490.00	31,719.00 6,835.00	1,530.00	1,125.00	
81,5 14,00 2.00	81,571.00 14,000.00 2.000.00	81,571.00 14,000.00 2.000.00	81,570.84 13,270.76	105.00	0.16 624.24 2.000.00	
145,000.00	00:00	137,000.00	122,975.85		9,024.15	5,000.00
30,000.00	00.00	30,000.00	21,651.50	7,039.00	1,309.50	
202,700.00	00.00	215,700.00	201,930.48	12,257.86	1,511.66	
94	400.00	400.00	95.00		305.00	
122, 346, 1,377,	122,781.00 346,781.00 ,377,121.00 2,500.00	122,781.00 346,781.00 1,302,121.00 2,500.00	114,148.37 331,520.75 1,254,471.43 2,500.00		1,132.63 260.25 7,649.57	7,500.00 15,000.00 40,000.00

CURRENT FUND
STATEMENT OF EXPENDITURES - REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2018

(Over expended) Unexpended	Balance Cancelled	0.02 55.27	- 1.17	526.17 (0.00)	7.16	20.00 227.92		7.05 - (482.67)	3.84		306.33 31.41
	Reserved	0.02 1,355.27	4,581.17	526	5,427.16	20 227		9,227.05	4,758.84	1,826.15	23,606.33 31.41
Expended	Encumbered	3,305.00	826.92	466.32		35,187.42		2,662.49 36,205.88	3,307.39	31.96	12,597.71
	Paid or Charged	9,352.98 15,339.73	9,353.00 3,561.91	9,193.83 6,523.68	347,814.84	- 35,305.66	6,000.00	1,729,792.46 102,141.79	1,794.00 6,625.77	1,010.00 3,141.89	439,274.67 138,070.88
Appropriations	Budget After Modifications	9,353.00	9,353.00 8,970.00	9,720.00 6,990.00	353,242.00	20.00 70,721.00	6,000.00	1,741,682.00 137,865.00	1,794.00 14,692.00	1,010.00	462,881.00 150,700.00
Approp	Budget	9,353.00	9,353.00	9,720.00 6,990.00	353,242.00	20.00 70,721.00	6,000.00	1,741,682.00 129,865.00	1,794.00 14,692.00	1,010.00 5,000.00	440,881.00 132,700.00
		LAND USE ADMINISTRATION Planning Board Salaries and Wages Other Expenses	Zoning Board of Adjustment Salaries and Wages Other Expenses PUBLIC SAFETY	Uniform Fire Safety Act Salaries and Wages Other Expenses	Salaries and Wages	Curer Expenses Lease of Fire House Misc. Other Expenses Aid to Volunteer Fire Company	Operation and Maintenance Police	Salaries and Wages Other Expenses	Salaries and Wages Other Expenses	Enriel gency Management Services Salaries and Wages Other Expenses SANITATION	Road Repairs and Maintenance Salaries and Wages Other Expenses Sewer System

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
		Budget After	Paid or			Balance
	Budget	Modifications	Charged	Encumpered	Reserved	Cancelled
Other Expenses						
Finance and Administration	00'000'6	9,000.00	3,516.00		5,484.00	
Operations and Maintenance	30,000.00	30,000.00	21,448.41	56.26	8,495.33	
Miscellaneous Other Expenses	145,000.00	164,500.00	164,475.75		24.25	
Landfill-Tipping Fees	432,000.00	432,000.00	427,388.23	3,825.24	786.53	
Municipal Services Act	48,000.00	48,000.00	47,687.89		312.11	
HEALTH AND HUMAN SERVICES						
Dog Warden				000		
Sonior Citizano Cantor	9,600.00	9,000.00	0,000.00	00.000	•	
Other Expenses	100 00	100 00	•		10000	
PARKS AND RECREATION FUNCTIONS		0000	ı		0000	
Parks and Play Grounds						
Salaries W bues	7 000 00	7 000 00	5 994 68		1 005 32	
Other Expenses	23,600.00	23,600.00	16,505.59	5,109.85	1,984.56	
Historian						
Other Expenses	200.00	200.00	480.00		20.00	
UNIFORM CONSTRUCTION CODE						
State Uniform Construction Code						
Construction Official						
Salaries and Wages	156,624.00	156,624.00	148,201.90		8,422.10	
Other Expenses	7,070.00	7,070.00	5,218.52	767.71	1,083.77	
UNCLASSIFIED						
Utilities						
Gasoline	45,000.00	45,000.00	41,052.71	3,809.33	137.96	
Electric	100,000.00	100,000.00	92,346.07	146.81	507.12	7,000.00
Telephone	47,000.00	47,000.00	43,176.66	963.99	2,859.35	
Natural Gas	35,000.00	35,000.00	31,212.55		787.45	3,000.00
Street Lighting	125,000.00	125,000.00	124,689.40		310.60	
Fire Hydrant Services	71,000.00	71,000.00	58,511.80	11,100.60	1,387.60	
Water and Sewer	6,500.00	6,500.00	5,519.58	314.10	666.32	
Public Access Channel 2	1,500.00	1,500.00	1,500.00		•	
Accumulated Leave						
Salaries and Wages	5.00	2.00			5.00	
TOTAL OPERATIONS WITHIN "CAPS"	7,008,706.00	7,008,706.00	6,662,252.92	147,586.60	118,349.15	80,517.33

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
Contingent	200.00	200.00	•		500.00	
TOTAL OPERATIONS INCLUDING CONTINGENT WITHIN "CAPS"	7,009,206.00	7,009,206.00	6,662,252.92	147,586.60	118,849.15	80,517.33
Detail: Salaries and Wages Other Expenses	3,118,655.00 3,890,551.00	3,140,655.00 3,868,551.00	3,088,124.62 3,574,128.30	2,662.49 144,924.11	49,867.89 68,981.26	- 80,517.33
DEFERRED CHARGES AND STATUTORY EXPENDITURES:						
Deferred Charges: None		•			1	
Statutory Expenditures:  Contributions to: Public Employees' Retirement System Public Employees' Retirement System Social Security System (O.A.S.I.) Police and Firemen's Retirement System Police and Firemen's Retirement System Unemployment Compensation Insurance Defined Contribution Retirement Program	162,012.00 33,571.00 240,000.00 411,090.00 51,697.00 14,000.00	162,012.00 33,571.00 240,000.00 411,090.00 51,697.00 14,000.00 4,000.00	162,012.00 33,571.00 228,613.60 411,090.00 51,697.00 11,039.00		6,386.40 2,961.00 2,136.18	5,000.00
TOTAL DEFERRED CHARGES AND STATUTORY EXPENDITURES:	916,370.00	916,370.00	899,886.42		11,483.58	5,000.00
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES WITHIN "CAPS"	7,925,576.00	7,925,576.00	7,562,139.34	147,586.60	130,332.73	85,517.33

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

(Over expended) Unexpended	Balance Cancelled						
	Reserved	•	264.19	3,054.99	50.00	1,500.00	
Expended	Encumbered				450.00	450.00	
	Paid or Charged	301,805.00	481,408.00 10,230.00 8,235.81 10,000.00	3,945.01		344,755.00 16,500.00 131,045.00 140,000.00 1,449,923.82	9,007.00 3,003.00 1,946.21 16,979.65 3,453.52 7,079.60 17,000.00 10,000.00 59,835.99
iations	Budget After Modifications	301,805.00	481,408.00 10,230.00 8,500.00 10,000.00	7,000.00	500.00	344,755.00 18,000.00 131,045.00 140,000.00 1,455,743.00	9,007.00 3,003.00 1,946.21 16,979.65 3,453.52 7,079.60 17,000.00 10,000.00 59,835.99
Appropriations	Budget	301,805.00	481,408.00 10,230.00 8,500.00 10,000.00	7,000.00	200.00	344,755.00 18,000.00 131,045.00 140,000.00 1,455,743.00	9,007.00 3,003.00 1,946.21 3,453.52 7,079.60 17,000.00 10,000.00 59,835.99
		OPERATIONS - EXCLUDED FROM "CAPS"  (A) Operations - Excluded from "CAPS"  Maintenance of Free Public Library  Advance County,	Attainic County Sewerage Autronity Share of Costs City of Northfield's Share of Sewer Rents Recycling Tax Length of Service Award Program	NJFDES Stoffmwater Permit NJSA 40A:4-45.3(cc) Streets & Roads O/E NJPDES Landfill Discharge NJSA 40A:4-45.3(cc) Landfill Tipping Fees	NJPDES Stormwater Permit NJSA 40A:4-45.3(cc) Municipal Clerk O/E Interlocal Municipal Service Arreements	menoda Municipal Services Dispatch Shared Services Emergency Medical Services Muncipial Court Shared Services Sewer System Services	(A) Public and Private Programs Off-Set by Revenues Municipal Alliance-Alcoholism and Drug Abuse County Share Local Share Body Armor Grant Clean Communities Program Drunk Driving Enforcement Fund Recycling Tonnage Grant Linwood Living Shoreline Restoration Grant Sustainable Jersey Clara Glen Pet Cemetery Grant Total Public and Private Programs Off-Set by Revenues

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Appropriations	iations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
Total Operations - Excluded from "CAPS"	1,567,068.32	1,584,047.97	1,578,228.79	450.00	5,369.18	
Detail: Salaries and Wages Other Expenses	1,567,068.32	1,584,047.97	1,578,228.79	450.00	5,369.18	·
(C) Capital Improvements Capital Improvement Fund	78,000.00	78,000.00	78,000.00		ı	
(C) Public and Private Programs Off-Set by Revenues New Jersey Transportation Trust Fund Authority Act Reconstruction of Bartlett, Van Sant, Marie	219,526.00	219,526.00	219,526.00		•	
Total Public and Private Programs Off-Set by Revenues	219,526.00	219,526.00	219,526.00			1
Total Capital Improvements	297,526.00	297,526.00	297,526.00			
(D) Debt Service Payment of Bond Principal Payment of Bond Anticipation Notes Interest on Bonds Interest on Notes	1,165,000.00 257,400.00 196,611.00 56,165.00	1,165,000.00 257,400.00 196,611.00 56,165.00	1,165,000.00 257,400.00 196,610.26 56,064.54			- 0.74 100.46
Green Trust Loan Program: Loan Repayments for Principal and Interest NJEIT Loans & Bonds	13,569.00 86,750.00	13,569.00 86,750.00	14,388.59 86,686.62			(819.59) 63.38
Total Debt Service	1,775,495.00	1,775,495.00	1,776,150.01			(655.01)
(E) Deferred Charges Special Emergency Authorizations - 5 years	•				ı	
Total Deferred Charges						1
(N) Transferred to Board of Education for Use of Local Schools (NJSA 40:48-17.1 & 17.3)			•			

CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2018

	Approp	Appropriations		Expended		(Over expended) Unexpended
	Budget	Budget After Modifications	Paid or Charged	Encumbered	Reserved	Balance Cancelled
TOTAL GENERAL APPROPRIATIONS FOR MUNICIPAL PURPOSES EXCLUDED FROM "CAPS"	3,640,089.32	3,657,068.97	3,651,904.80	450.00	5,369.18	(655.01)
FOR LOCAL DISTRICT SCHOOL PURPOSES - EXCLUDED FROM "CAPS"  Type 1 District School Debt Service Payment of Bond Principal Payment of Bond Anticipation Notes Interest on Bonds Interest on Notes	360,000.00 82,000.00 78,196.00 75,446.00	360,000.00 82,000.00 78,196.00 75,446.00	360,000.00 82,000.00 67,946.00 93,004.31			- 10,250.00 (17,558.31)
TOTAL TYPE 1 DISTRICT SCHOOL DEBT SERVICE	595,642.00	595,642.00	602,950.31	1		(7,308.31)
SUBTOTAL GENERAL APPROPRIATIONS	12,161,307.32	12,178,286.97	11,816,994.45	148,036.60	135,701.91	77,554.01
(M) Reserve for Uncollected Taxes	800,000.00	800,000.00	800,000.00		1	
TOTAL GENERAL APPRORIATIONS	\$ 12,961,307.32	12,978,286.97	12,616,994.45	148,036.60	135,701.91	77,554.01
Budget Appropriations by 40A:4-87 Emergency Appropriations		12,961,307.32 16,979.65 - 12,978,286.97			Cancelled Overexpended	96,414.58 (18,860.57) 77,554.01
Reserve for Uncollected Taxes Federal and State Grants Deferred Charges			800,000.00 344,827.97			
Disbursements			11,472,166.48			
			12,616,994.45			



# EXHIBIT B - TRUST FUNDS



## TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	2018	2017
<u>ASSETS</u>	 	
Animal Control Fund:		
Cash - Treasurer	\$ 26,099.41	25,403.61
	 26,099.41	25,403.61
LOSAP (unaudited)		
Investment	 184,816.93	171,607.32
	 184,816.93	171,607.32
Other Funds		
Cash - Treasurer Due from Current Fund	339,858.54	465,302.26
Public Defender Fees	989.00	989.00
Payroll Trust	 1,806.62	-
	 342,654.16	466,291.26
	 553,570.50	663,302.19
LIABILITIES, RESERVES AND FUND BALANCE		
Animal Control Fund		
Reserve for:  Dog Expenditures	3,406.80	3,502.00
Cat Expenditures	11,696.69	11,620.69
Due to Current Fund	 10,995.92	10,280.92
	 26,099.41	25,403.61
LOSAP (unaudited)		
Reserve for LOSAP	 184,816.93	171,607.32
	\$ 184,816.93	171,607.32

## TRUST FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	 2018	2017
Other Funds		
Payroll Taxes Payable	\$ 1,510.95	2,803.21
Tax Title Lien Redemptions and Premiums	159,467.07	274,798.17
Reserves for Miscellaneous Trusts	 181,676.14	188,689.88
	 342,654.16	466,291.26
	\$ 553,570.50	663,302.19

### EXHIBIT C - GENERAL CAPITAL FUND



# GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS AS OF DECEMBER 31,

	_	2018	2017
<u>ASSETS</u>		<u>.</u>	
Cash Deferred Charges to Future Taxation -	\$	1,915,484.03	1,413,093.95
Funded		7,218,375.72	8,830,580.32
Unfunded	_	6,219,161.00	8,233,561.00
	=	15,353,020.75	18,477,235.27
LIABILITIES, RESERVES AND FUND BALANCE			
Encumbrances Payable		447,529.87	671,332.28
Bond Anticipation Notes Payable		5,021,865.00	5,937,765.00
Serial Bonds Payable		4,490,713.00	5,657,136.00
Green Trust Loan Payable		32,767.72	46,196.17
Environmental Infrastructure Trust Loans Payable		995,608.00	1,069,384.15
School Serial Bonds		1,699,287.00	2,057,864.00
Reserve for Payment Bonds and Notes		125,025.71	86,649.46
Reserve for Improvements to Sewer System		25,000.00	25,000.00
Improvement Authorizations:			
Funded		693,016.82	693,016.82
Unfunded		1,702,761.87	2,088,445.63
Capital Improvement Fund		118,155.00	143,155.00
Fund Balance		1,290.76	1,290.76
	\$ _	15,353,020.75	18,477,235.27
	_		
There were bonds and notes authorized but not issued at Dece	•	0.005.700.00	
	2017	2,295,796.00	
	2018	1,197,296.00	

# GENERAL CAPITAL FUND COMPARATIVE STATEMENT OF FUND BALANCE REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31,

	2018	2017
Beginning Balance January 1	\$ 1,290.76	1,290.76
No Activity		
Ending Balance December 31	\$ 1,290.76	1,290.76

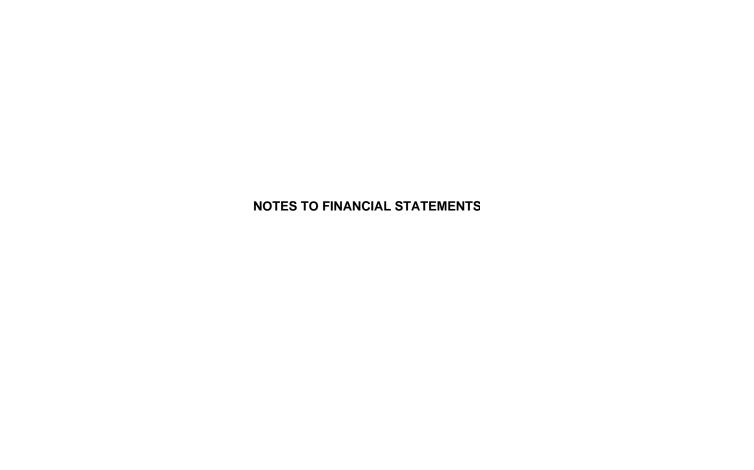
### **EXHIBIT G - GENERAL FIXED ASSETS**



# GENERAL FIXED ASSETS ACCOUNT GROUP STATEMENT OF GENERAL FIXED ASSETS - REGULATORY BASIS AS OF DECEMBER 31,

		2018	2017
General Fixed Assets:	-		
Land	\$	2,663,681.92	2,663,681.92
Buildings		5,542,081.82	5,542,081.82
Machinery and Equipment		2,893,388.65	2,575,592.15
Vehicles	_	3,375,114.57	2,873,228.81
Total General Fixed Assets	<u>-</u>	14,474,266.96	13,654,584.70
	_		
Investment in General Fixed Assets	\$	14,474,266.96	13,654,584.70







#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

Except as noted below, the financial statements of the City of Linwood include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the City of Linwood, as required by N.J.S. 40A:5-5.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The Linwood Board of Education, Belhaven Avenue, Linwood, NJ 08221 and the Linwood Public Library, 301 Davis Avenue, Linwood, NJ 08221 are component units. However, under the regulatory basis of accounting in New Jersey, the component units are neither blended nor shown in a discrete presentation in the financial statements of the City. The Board of Education does have an independent audit performed and a copy is available at the Library.

### **B.** Description of Funds

The accounting policies of the City of Linwood conform to the accounting principles applicable to municipalities which have been prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with the respect to public funds. Under this method of accounting, the City of Linwood accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> -- resources and expenditures for governmental operations of a general nature, including Federal and State grant funds.

<u>Trust Funds</u> -- receipts, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> -- receipt and disbursement of funds for the acquisition of general facilities, other than those acquired in the Current Fund.

<u>General Fixed Assets Account Group</u> -- All fixed assets used in governmental fund type operations (general fixed assets) are accounted for in the general fixed assets account group, rather than in governmental funds.

#### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the State of New Jersey differ in certain respects from generally accepted accounting principles applicable to local governmental units. The more significant policies in New Jersey follow.

A modified accrual basis of accounting is followed with minor exceptions.

Revenues -- are recorded as received in cash except for certain amounts which are due from other governmental units. Receipts from Federal and State grants are realized as revenue when anticipated in the City budget. Receivables for property taxes are recorded with offsetting reserves on the balance sheet of the

City's Current Fund; accordingly, such amounts are not recorded as revenue until collected. Other amounts that are due to the City which are susceptible to accrual are also recorded as receivables with offsetting reserves and recorded as revenue when received.

Expenditures -- are recorded on the "budgetary" basis of accounting. Generally, expenditures are recorded when an amount is encumbered for goods or services through the issuance of a purchase order in conjunction with the Encumbrance Accounting System. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements. Appropriation reserves covering unencumbered appropriation balances are automatically created at December 31st of each year and recorded as liabilities, except for amounts which may be canceled by the Governing Body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income. Appropriations for principal payments on outstanding general capital bonds and notes are provided on the cash basis; interest on general capital indebtedness is on the cash basis. Compensated absences are treated on a pay as you go basis with no amount charged to operations in the year incurred.

<u>Foreclosed Property</u> -- Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved.

<u>Interfunds</u> -- Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

<u>General Fixed Assets</u> -- The City has developed a fixed assets accounting and reporting system, as promulgated by the Division of Local Government Services, which differs in certain respects from accounting principles generally accepted in the United States of America.

As required by New Jersey Statutes, foreclosed property is reported in the current operating fund of the municipality.

Fixed assets used in governmental operations (general fixed assets) are accounted for in the General Fixed Assets Account Group. Public domain ("infrastructure") general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized.

All fixed assets are valued at historical cost or estimated historical cost if actual historical cost is not available except for land which is valued at estimated market value on the date of acquisition. Expenditures for long lived assets with an original cost in excess of \$500 are capitalized.

No depreciation has been provided for in the financial statements.

Expenditures for construction in progress are recorded in the Capital funds until such time as the construction is completed and put into operation.

Fixed assets acquired through grants in aid or contributed capital have not been accounted for separately.

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The following schedule is a summarization of the changes in general fixed assets for the calendar year ended December 31, 2018 and 2017.

		Balance			Balance
		as of	Adjustments/	Adjustments/	as of
	_	12/31/2017	Additions	Deletions	12/31/2018
Land	\$	2,663,681.92			2,663,681.92
Buildings and Improvements		5,542,081.82			5,542,081.82
Furniture, Fixtures & Equip.		2,575,592.15	321,203.50	3,407.00	2,893,388.65
Vehicles	_	2,873,228.81	619,858.76	117,973.00	3,375,114.57
Total	_	13,654,584.70	941,062.26	121,380.00	14,474,266.96
		Balance			Balance
		as of	Adjustments/	Adjustments/	as of
		12/31/2016	Additions	Deletions	12/31/2017
Land		2,663,681.92			2,663,681.92
Buildings and Improvements		5,542,081.82			5,542,081.82
Furniture, Fixtures & Equip.		2,324,676.67	263,330.48	12,415.00	2,575,592.15
Vehicles		2,873,228.81			2,873,228.81
Total	\$	13,403,669.22	263,330.48	12,415.00	13,654,584.70

<u>Levy of Taxes</u> -- The County Board of Taxation certifies the tax levy of the municipality each year. The tax levy is based on the assessed valuation of taxable property within the municipality. Taxes are payable on the first day of February, May, August, and November. Any taxes that have not been paid by the 11th day of the 11th month in the fiscal year levied are subject to being included in the tax sale and the lien enforced by selling the property in accordance with NJSA 54:5 et. seq.

The municipality is responsible for remitting 100% of the school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the municipality and not the school district or county.

<u>Interest on Delinquent Taxes</u> – It is the policy of the City to collect interest for the nonpayment of taxes or assessments on or before the date when they would become delinquent. The Tax Collector is authorized to charge eight percent (8%) per annum on the first \$1,500.00 of taxes becoming delinquent after due date and eighteen percent (18%) per annum on any amount of taxes in excess of \$1,500 becoming delinquent after due date and if a delinquency is in excess of \$10,000.00 and remains in arrears beyond December 31<sup>st</sup>, an additional penalty of six percent (6%) shall be charged against the delinquency. There is a ten day grace period.

<u>Capitalization of Interest</u> -- It is the policy of the City to treat interest on projects as a current expense and the interest is included in the current operating budget.

<u>Use of Estimates</u> -- The preparation of financial statements in conformity with generally accepted accounting principles or the statutory basis of accounting requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

<u>Compensated Absences</u> – Compensated absences are those absences for which employees will be paid, such as vacation, sick leave, and sabbatical leave. New Jersey municipalities are permitted to accrue a compensated absences liability. The City has begun to accumulate funds for accrued absences. See Note 15 for additional information on the City's compensated absences policy.

### D. Required Financial Statements

The State of New Jersey requires the following financial statements to be presented for each fund on the regulatory basis of accounting: Balance Sheet, Statement of Operations and Changes in Fund Balance, Statement of Revenue and Statement of Expenditures. These statements differ from those presented under Generally Accepted Accounting Principles, which requires a Statement of Net Position and Statement of Activities in addition to the fund financial statements.

#### E. Comparative Data

Comparative total data for the prior year has been presented in the accompanying Balance Sheets and Statement of Operations in order to provide an understanding of changes in the City's financial position. However, comparative (i.e., presentation of prior year totals by fund type) data have not been presented in the Statement of Revenues-Regulatory Basis and Statement of Expenditures-Regulatory Basis since their inclusion would make the statements unduly complex and difficult to read.

### E. Recent Accounting Pronouncements Not Yet Effective

In November 2016, the Governmental Accounting Standards Board (GASB) issued Statement No. 83 "Certain Asset Retirement Obligations" This statement, which is effective for fiscal periods beginning after June 15, 2018, will not have any effect on the City's financial reporting.

In January 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 84 "Fiduciary Activities". This statement, which is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the City's financial reporting.

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87 "Leases". This statement, which is effective for fiscal periods beginning after December 15, 2019, may have an effect on the City's financial reporting.

In April 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 88 "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements". This statement, which is effective for fiscal periods beginning after June 15, 2019, will not have an effect on the City's financial reporting.

In June 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 89, "Accounting for Interest Costs Incurred Before the End of a Construction Period". This statement, which is effective for fiscal periods beginning after December 15, 2019, will not have any effect on the City's financial reporting.

In August 2018, the Governmental Accounting Standards Board (GASB) issued Statement No. 90, "Majority Equity Interest – an amendment of GASB Statement No. 14 and No. 61". This statement, which is effective for fiscal periods beginning after December 15, 2018, will not have any effect on the City's financial reporting.

### **Note 2: BUDGETARY INFORMATION**

Under New Jersey State Statutes, the annual budget is required to be a balanced cash basis document. To accomplish this, the municipality is required to establish a reserve for uncollected taxes. The 2018 and 2017 statutory budgets included a reserve for uncollected taxes in the amount of \$800,000.00 and \$650,000.00, respectively. To balance the budget, the municipality is required to show a budgeted fund balance. The amount of fund balance budgeted to balance the 2018 and 2017 statutory budgets was \$460,000 and \$105,000, respectively.

The Chief Financial Officer has the discretion of approving intra department budgetary transfers throughout the year. Inter department transfers are not permitted prior to November 1. After November 1 these

transfers can be made in the form of a resolution and approved by City Council. The following significant budget transfers were approved in the 2018 and 2017 calendar years:

	2018	2017
Public Buildings & Grounds - Other Expenses	13,000.00	-
Police - Other Expenses	-	(20,500.00)
Legal - Other Expenses	-	16,501.00
Road Repairs & Maintenance - Salaries & Wages	22,000.00	-
Road Repairs & Maintenance - Other Expenses	18,000.00	-
Other Insurance - Other Expenses	-	15,000.00
Health Insurance - Other Expenses	(75,000.00)	-
Sanitation Miscellaneous - Other Expenses	19,500.00	-

NJSA 40A:4-87 permits special items of revenue and appropriations to be inserted into the annual budget when the item has been made available by any public or private funding source and the item was not determined at the time of budget adoption. During the 2018 calendar year, City Council approved a budget insertion for Clean Communities in the amount of \$16,979.65. During the 2017 calendar year, City Council approved a budget insertion for Clean Communities in the amount of \$17,567.95.

The municipality may make emergency appropriations, after the adoption of the budget, for a purpose which was not foreseen at the time the budget was adopted or for which adequate provision was not made therein. This type of appropriation shall be made to meet a pressing need for public expenditure to protect or promote the public health, safety, morals or welfare or to provide temporary housing or public assistance prior to the next succeeding fiscal year. Emergency appropriations, except those classified as a special emergency, must be raised in the budget of the succeeding year. Special emergency appropriations are permitted to be raised in the budgets of the succeeding three or five years. During the 2018 and 2017 calendar years, no emergency appropriations or special emergencies were approved by City Council.

In addition, NJSA 40A:4-60 permits the Governing Body to cancel, by resolution, any unexpended balances of appropriations prior to year end. The following significant cancellations were approved in the 2018 and 2017 calendar years:

	_	2018	2017
Insurance	_		
Workers Comp	\$	15,000.00	-
Employee Group Health		40,000.00	60,000.00
Legal Services			
Other Expenses		-	20,000.00
Police			
Salaries and Wages		-	20,000.00

#### **Note 3: INVESTMENTS**

As of December 31, 2018, and 2017, the municipality had no investments.

**Interest Rate Risk.** The municipality does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, New Jersey Statutes 40A:5-15.1(a) limits the length of time for most investments to 397 days.

**Credit Risk.** New Jersey Statutes 40A:5-15.1(a) limits municipal investments to those specified in the Statutes. The type of allowable investments are Bonds of the United States of America or of the local unit or school districts of which the local unit is a part of: obligations of federal agencies not exceeding 397 days;

government money market mutual funds; the State of New Jersey Cash Management Plan; local government investment pools; or repurchase of fully collateralized securities.

Concentration of Credit Risk. The municipality places no limit on the amount the City may invest in any one issuer.

#### **Unaudited Investments**

As more fully described in Note 20, the City has created a Length of Service Award Program (LOSAP) for emergency service volunteers. The LOSAP investments are similar to those allowed in a deferred compensation program as specified in NJSA 43:15B-1 et. seq. except that all investments are retained in the name of the City. All investments are valued at contract value. In accordance with NJAC 5:30-14.37 the investments are maintained by Mass Mutual Financial Group. Mass Mutual Financial Group is an authorized provider approved by the Division of Local Government Services.

The balance in the account on December 31, 2018 and 2017 amounted to \$182,229.19 and \$163,356.49, respectively. The information on 5% or more invested with Mass Mutual Financial Group is not yet available.

#### Note 4: CASH

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The municipality's policy is based on New Jersey Statutes requiring cash be deposited only in New Jersey based banking institutions that participate in the New Jersey Governmental Depository Protection Act (GUDPA) or in qualified investments established in New Jersey Statutes 40A:5-15.1(a) that are treated as cash equivalents. Under the act, all demand deposits are covered by the Federal Deposit Insurance Corporation (FDIC). Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds or funds that may pass to the municipality relative to the happening of a future condition. As of December 31, 2018, and 2017, \$0 of the municipality's bank balance of \$4,465,596.99 and \$5,386,813.09 was exposed to custodial credit risk.

#### **Note 5: LONG TERM DEBT**

Long-term debt as of December 31, 2018 and 2017 consisted of the following:

		Balance			Ending	Due in
	_	12/31/2017	Additions	Payments	12/31/2018	One Year
General	\$	6,772,716.32	_	1,253,627.60	5,519,088.72	1,302,996.64
School		2,057,864.00		358,577.00	1,699,287.00	374,910.00
Comp. Absences	_	582,936.26	249,638.86	196,412.41	636,162.71	18,589.00
Total		9,413,516.58	249,638.86	1,808,617.01	7,854,538.43	1,696,495.64

	Balance			Ending	Due in
	12/31/2016	Additions	Payments	12/31/2017	One Year
General	7,991,578.88		1,218,862.46	6,772,716.42	1,253,627.60
School	2,410,375.00		352,511.00	2,057,864.00	358,577.00
Comp. Absences	588,985.75	248,922.81	254,972.30	582,936.26	
Total	\$ 10,990,939.63	248,922.81	1,826,345.76	9,413,516.68	1,612,204.60

As of December 31, 2018, all outstanding bonds are included in the general capital fund and interest and principal reductions are included in the current operating budget of the City.

The regulatory basis of accounting in New Jersey does not recognize accumulated absences as long-term debt. Accumulated absence liabilities are more fully described in Note 16.

### **Summary of Municipal Debt**

### At December 31, 2018, bonds and loans payable in the General Capital Fund consisted of the following individual issues:

\$4,099,222.00 General Obligation Bonds dated September 1, 2010 for various improvements in the City with a balance due on December 31, 2018 of \$1,230,713.00. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$5,960,000.00 General Obligation Refunding Bonds dated February 7, 2012 payable in annual installments through July 15, 2023. Interest is paid semiannually at varying rates ranging from 2.00% to 4.00% per annum. The total savings to the City was \$505,852.00, or 6.24% as a result of refunding the 2003 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2018 was \$3,260,000.00.

\$150,000.00 Green Trust Loan dated July 9, 2002 for Lighting at All Wars Memorial Park in the City. This is a direct reduction loan payable semiannually with interest and principal with a balance due on December 31, 2018 of \$32,767.72. The bonds are payable semiannually on January 15 and July 15. Interest is calculated at 2%. The final payment is due January 15, 2022.

\$360,000.00 New Jersey Environmental Infrastructure Trust Loan dated May 3, 2012 for the Southwest Drainage Improvement Project. Principal payments on this loan are payable annually on August 1, with a balance due on December 31, 2018 of \$270,000.00, with interest paid semi-annually on February 1 and August 1. Interest rates vary from 2.00% to 5.00%. The final payment is due on August 1, 2031.

\$1,155,931.00 New Jersey Environmental Infrastructure Trust Loan dated May 3, 2012 for the Southwest Drainage Improvement Project. Semiannual principal payments were due on February 1 and August 1, with a balance due on December 31, 2018 of \$725,608.00. Based on the agreement with the State, this loan is interest free. The final payment is due August 1, 2031.

### At December 31, 2018, bonds payable for Type 1 Schools consisted of the following individual issues:

\$230,778.00 School Bonds dated September 1, 2010 for construction and various improvements to the two elementary schools located within the City with a balance due on December 31, 2018 of \$69,287.00. The bonds are payable annually on August 15 with interest paid semi-annually on February 15 and August 15. Interest rates vary from 2.00% to 2.50%. The final payment is due August 15, 2020.

\$1,280,000.00 School Refunding Bonds dated February 7, 2012 payable in annual installments through July 15, 2023. Interest is paid semiannually at varying rates ranging from 2.00% to 4.00% per annum. As indicated above, the total savings to the City was \$505,852.00, or 6.24% as a result of refunding the 2003 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2018 was \$525,000.00.

\$1,615,000.00 School Refunding Bonds dated December 3, 2014 payable in annual installments through August 1, 2024. Interest is paid semiannually at 3% per annum. The total savings to the City was \$47,073.58, or 3.03% as a result of refunding the 2005 bond issue. The refunding bonds are not subject to optional redemption prior to their stated maturities. The balance remaining as of December 31, 2018 was \$1,105,000.00.

### Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

Year Ending				
December 31,		Principal	Interest	Total
2019		1,677,906.64	229,065.93	1,906,972.57
2020		1,703,090.16	176,675.40	1,879,765.56
2021		1,098,277.38	122,363.19	1,220,640.57
2022		948,598.14	82,672.22	1,031,270.36
2023		978,776.15	48,872.00	1,027,648.15
2024-2028		598,880.75	35,970.00	634,850.75
2029-2031	_	212,846.50	8,058.00	220,904.50
Total	\$	7,218,375.72	703,676.74	7,922,052.46

As of December 31, 2018, the carrying value of the above bonds approximates the fair value of the bonds. The debt service for the School Bonds is included in the municipal budget as a component of the Amount to be Raised by Taxation but is levied as a component of the school tax levy. During the calendar years 2018 and 2017, the City's total amount to be raised by taxation included \$567,642.00 and \$553,945.00 respectively, for Local District School Tax.

Summary of Municipal Debt	_	Year 2018	Year 2017	Year 2016
Bonds & Notes Issued:	_			
General	\$	10,540,953.72	9,348,481.32	10,791,343.88
School	_	1,699,287.00	5,419,864.00	5,857,375.00
Net Bonds & Notes Issued		12,240,240.72	14,768,345.32	16,648,718.88
Bonds & Notes Authorized But Not Issued:				
General		1,197,296.00	1,945,796.00	1,803,296.00
School	_	-	350,000.00	350,000.00
Net Bonds & Notes Authorized But Not				
Issued		1,197,296.00	2,295,796.00	2,153,296.00
Net Bonds & Notes Issued and Authorized But				
Not Issued	\$_	13,437,536.72	17,064,141.32	18,802,014.88

### Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition which follows is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of 1.288%.

	_	Gross Debt		Deductions	Net Debt
Local School Debt	\$	4,259,287.00		4,259,287.00	-
Regional School District Debt		9,381,875.40		9,381,875.40	-
General Debt	_	11,738,249.72	_	-	11,738,249.72
	\$	25,379,412.12		13,641,162.40	11,738,249.72

Net Debt \$11,738,249.72 ÷ Equalized Valuation Basis per N.J.S.A. 40A:2-2 as amended, \$911,634,002.33 = 1.288%. The above information is in agreement with the Annual Debt Statement filed by the City.

### Borrowing Power Under N.J.S.A. 40A:2-6 as Amended

3 1/2% of Equalized Valuation Basis (Municipal) \$ 31,907,190.08

Net Debt \$ 11,738,249.72

Remaining Borrowing Power \$ 20,168,940.36

### **Note 6: SHORT TERM OBLIGATIONS**

	Balance			Balance
	12/31/2017	Issued	Paid	12/31/2018
General Capital Note \$	2,575,765.00	2,703,500.00	257,400.00	5,021,865.00
School Note	3,362,000.00		3,362,000.00	-
Special Emergency Note				
	5,937,765.00	2,703,500.00	3,619,400.00	5,021,865.00
	_	_		
	Balance			Balance
	12/31/2016	Issued	Paid	12/31/2017
General Capital Note	2,799,765.00		224,000.00	2,575,765.00
School Note	3,447,000.00		85,000.00	3,362,000.00
Special Emergency Note	40,180.00		40,180.00	-
	\$ 6,286,945.00		349,180.00	5,937,765.00

As of December 31, 2018, the City had the following bond anticipation notes outstanding:

Bank		2018 Amount	Interest Rate	Date of Maturity
General Capital				
TD Securities, LLC		4,851,865.00	2.75%	7/23/2019
Township of New Brunswick, NJ		170,000.00	2.80%	12/13/2019
Total Special Emergency and	_			
Bond Anticipation Notes	\$	5,021,865.00		

On July 22, 2019, the City renewed the Bond Anticipation Note, after a pay down of \$257,400, for an additional one-year period. The principal amount of the new note is \$4,935,465 and includes funding for Ordinance 9-2019. The note will mature on July 21, 2020. Interest is payable at a rate of 2.00% per annum.

#### **Note 7: LEASES OBLIGATIONS**

#### **Operating Leases**

In October 2015, the City entered into agreements to lease three (3) copy machines for City Hall and the Police Department under operating leases. The term for the three leases is 48 months and they will expire on October 26, 2019. The total monthly payment for the leases is \$442.00. The City has the option to purchase this equipment at the termination of the lease for the fair market value.

In January 2017, the City entered into an agreement to lease one (1) copy machine for the Public Works Department under an operating lease. The term for the lease is 60 months and it will expire on December 31, 2021. The monthly payment for the lease is \$104.00.

The total operating lease payments in 2018 and 2017 were \$6,552.00 and \$5,304.00 respectively.

### Capital Leases

The City is leasing three (3) 2016 police vehicles and equipment totaling \$92,710.00 under capital leases. Annual lease payments are made to Ford Motor Credit Company and include interest at a rate of 5.95% per annum.

The City is leasing one (1) 2017 police vehicle totaling \$32,130.54 under a capital lease. Annual lease payments are made to Ford Motor Credit Company and include interest at a rate of 5.95% per annum.

The City is leasing one (1) 2018 police vehicle totaling \$29,300.22 under a capital lease. Annual lease payments are made to Ford Motor Credit Company and include interest at a rate of 6.95% per annum.

The City is leasing one (1) 2018 dump truck with spreader and plow totaling \$73,895.00 under a capital lease. Quarterly lease payments are made to Ford Motor Credit Company and include interest at a rate of 4.95% per annum.

The following is a schedule of the future minimum lease payments under this capital lease and the net minimum lease payments at December 31, 2018.

<u>Year</u>	<b>Operating</b>	<u>Capital</u>
2019	5,668.00	59,034.54
2020	1,248.00	33,810.65
2021	1,248.00	24,920.52
2022	0	4,418.43
Total minimum lease payments	8,164.00	122,181.14
Less amount representing interest	0	11,743.53
Present value of minimum lease payments	\$ 8,164.00	110,440.61

### **Note 8: FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2018 and 2017 which were appropriated and included as anticipated revenue in the current operating budget for the year ending December 31, 2019 and 2018 were as follows:

	_	2019	2018
Current Fund	\$	560,000.00	460,000.00

Municipalities are permitted to appropriate the full amount of fund balance, net of any amounts due from the State of NJ for Senior Citizens and Veterans deductions, deferred charges, and cash deficit. The total amount of fund balance available to the City to appropriate in the 2019 budget is \$967,475.26.

#### Note 9: DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS

Certain expenditures are required to be deferred to budgets of succeeding years. At December 31, 2018, the following deferred charges are shown on the balance sheets of the various funds.

	Balance 12/31/2018	2019 Budget Appropriation	Balance to Succeeding Budgets
Current Fund: Overexpenditure of Appropriations Total Current Fund	\$ 18,860.57 18,860.57	18,860.57 18,860.57	0.00

The appropriations in the 2019 budget are not less than that required by statute.

#### **Note 10: SCHOOL TAXES**

Local District and Regional High School Taxes have been raised and remitted, or established as a payable, to the respective district in the following amounts:

	_	2018	2017
Local School District	\$	11,420,464.00	11,286,131.00
Regional High School District		6,714,882.00	6,575,874.00

Since the school districts operate on a July 1 to June 30 fiscal year the school tax levy is determined by taking 50% of the prior year and 50% of the current year requirements, plus the actual amount needed for debt service.

#### Note 11: TAXES COLLECTED IN ADVANCE

Taxes collected in advance are recorded as cash liabilities in the financial statements. Following is a comparison of the liability for the previous two years:

	Balance		Balance
	_	12/31/2018	12/31/2017
Prepaid Taxes	\$	258,284.38	2,564,353.31
Cash Liability for Taxes Collected in Advance	\$	258,284.38	2,564,353.31

### **Note 12: PENSION FUNDS**

#### Description of Plans

Substantially all of the City's employees are covered by the Public Employees' Retirement System cost sharing multiple-employer defined benefit pension plan which has been established by State Statute and is administered by the New Jersey Division of Pension and Benefits (Division). According to the State of New Jersey Administrative Code, all obligations of the System will be assumed by the State of New Jersey should the system terminate. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for the Public Employees Retirement System. This report may be obtained by writing to the division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625 or the report can be accessed on the internet at — http://www.state.ni.us/treasury/pensions/annrots.shtml.

#### Public Employees' Retirement System

The Public Employees' Retirement System was established in January 1955 under the provisions of N.J.S.A. 43:15A to provide retirement, death, disability and medical benefits to certain qualified members. The Public Employees' Retirement System is a cost-sharing multiple-employer plan. Membership is mandatory for substantially all full-time employees of the State or any county, municipality, school district or public agency provided the employee is not required to be a member of another State-administered retirement system.

### Police and Fireman's Retirement System

The contribution policy for the Police and Fireman's Retirement System (PFRS) is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee

contributions of 10.0% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate.

### <u>Defined Contribution Retirement Program (DCRP)</u>

The Defined Contribution Retirement Program (DCRP) was established as of July 1, 2008 under the provisions of Chapter 92, P.L. 2008 and Chapter 103, P.L. 2008 (NJSA 43:15:c-1 et seq). The DCRP is a cost-sharing multiple-employer defined contribution pension fund. The DCRP provides eligible members, and their beneficiaries with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting and benefit provisions are established by NJSA 43:15C-1 et seq.

### Funding Policy

The contribution policy is set by N.J.S.A. 43:15A, Chapter 62, P.L. of 1994, Chapter 115, P.L. of 1997 and N.J.S.A. 18:66, and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PERS provided for employee contributions of 7.34% through June 30, 2018 and 7.50% thereafter of employees' annual compensation, as defined. Employers are required to contribute to an actuarially determined rate in PERS. The current PERS rate is 15.97% of covered payroll. The City's contributions to PERS for the years ended December 31, 2018, 2017, and 2016 were \$177,746.00, \$180,511.00, and \$147,467.65.

The contribution policy for the PFRS is set by N.J.S.A. 43:16 and requires contributions by active members and contributing employers. Plan member and employer contributions may be amended by State of New Jersey legislation. PFRS provides for employee contributions of 10.0% of employees' annual compensation, as defined. Employers are required to contribute at an actuarially determined rate. The current PFRS rate is 25.72% of covered payroll. The City's contributions to PFRS for the years ended December 31, 2018, 2017, and 2016, were \$411,090.00, \$358,177.00, and \$414,204.00.

The total payroll for the years ended December 31, 2018, 2017, and 2016 was \$3,049,547.46, \$3,270,971.81, and \$3,051,036.66. Payroll covered by PERS was \$1,112,998.00, \$1,227,469.00, and \$1,313,149.00, respectively. Payroll covered by PFRS was \$1,598,350.00, \$1,527,724.00, and \$1,516,298.00, respectively.

### Significant Legislation

Chapter 78, P.L. 2011, effective June 28, 2011 made various changes to the manner in which the Public Employees' Retirement System (PERS) and the Police and Firemen's Retirement System (PFRS) operate and to the benefit provisions of those systems.

Chapter 78's provisions impacting employee pension and health benefits include:

- New members of the PERS hired on or after June 28, 2011 (Tier 5 members) will need 30 years of creditable service and age 65 for receipt of the early retirement benefit without a reduction of ¼ of 1% for each month that the member is under age 65.
- The eligibility age to qualify for a service retirement in the PERS is increased from age 63 to 65 for Tier 5 members.
- The annual benefit under special retirement for new PFRS members enrolled after June 28, 2011 (Tier 3 members), will be 60% instead of 65% of the member's final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years.
- Increases in active member contribution rates. PERS active member rates increase from 5.5% of annual compensation to 6.5% plus an additional 1% phased-in over 7 years; PFRS active member rate increase from 8.5% to 10%. For fiscal year 2012, the member contribution rates increased in October 2011. The phase-in of the additional incremental member contribution rates for PES members will take place in July of each subsequent fiscal year.

- The payment of automatic cost-of-living adjustment (COLA) additional increases to current and future retirees and beneficiaries is suspended until reactivated as permitted by this law.
- New employee contribution requirements towards the cost of employer-provided health benefit coverage. Employees are required to contribute a certain percentage of the cost of coverage. The rate of contribution is determined based on the employee's annual salary and the selected level of coverage. The increased employee contributions will be phased in over a 4-year period for those employed prior to Chapter 78's effective date with a minimum contribution required to be at least 1.5% of salary.
- In addition, this new legislation changes the method for amortizing the pension systems' unfunded accrued liability (from a level percent of pay method to a level dollar of pay).

Chapter 1, P.L. 2010, effective May 21, 2010, made a number of changes to the State-administered retirement systems concerning eligibility, the retirement allowance formula, the definition of compensation, the positions eligible for service credit, the non-forfeitable right to a pension, the prosecutor's part of the PERS, special retirement under the PFRS, and employer contributions to the retirement systems.

Also, Chapter 1, P.L. 2010 changed the membership eligibility criteria for new members of PERS from the amount of annual compensation to the number of hours worked weekly. Also, it returned the benefit multiplier for new members of PERS to 1/60<sup>th</sup> from 1/55<sup>th</sup>, and it provided that new members of PERS have the retirement allowance calculated using the average annual compensation for the last five years of service instead of the last three years of service. New members of PERS will no longer receive pension service credit from more than one employer. Pension service credit will be earned for the highest paid position only. For new members of the PFRS, the law capped the maximum compensation that can be used to calculate a pension from these plans at the annual wage contribution base for social security, and requires the pension to be calculated using a three year average annual compensation instead of the last year's salary. This law also closed the Prosecutors Part of the PERS to new members and repealed the law for new members that provided a non-forfeitable right to receive a pension based on the laws of the retirement system in place at the time 5 years of pension service credit is attained. The law also requires the State to make its full pension contribution, defined a 1/7<sup>th</sup> of the required amount, beginning in fiscal years 2012.

Chapter 3, P.L. 2010, effective May 21, 2010, replaced the accidental and ordinary disability retirement for new members of the PERS with disability insurance coverage similar to that provided by the State to individuals enrolled in the State's Defined Contribution Retirement Program.

Chapter 92, P.L. 2007 implemented certain recommendations contained in the December 1, 2006 report of the Joint Legislative Committee on Public Employee Benefits Reform; established a DCRP for elected and certain appointed officials, effective July 1, 2007; the new pension loan interest rate became 4.69% per year, and an \$8.00 processing fee per loan was charged, effective January 1, 2008. The legislation also removed language from existing law that permits the State Treasurer to reduce employer pension contributions needed to fund the Funds and Systems when excess assets are available.

#### **NOTE 13: PENSION LIABILITIES**

In 2012, the Governmental Accounting Standards Board issued GASB statement 68. This statement is effective for fiscal years beginning after June 15, 2014. This statement changes the method of reporting the municipality's pension liabilities. However, due to the fact that the municipality reports on the regulatory basis of accounting, no financial statement impact will be recognized.

The following represents the municipality's pension liabilities as June 30, 2018:

#### **Public Employees' Retirement System**

The Municipality has a liability of \$3,623,610 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net

pension liability was determined by an actuarial valuation as of July 1, 2017 that was rolled forward to June 30, 2018. The Municipality's proportion of the net pension liability was based on a projection of the Municipality's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Municipality's proportion would be 0.01840376470%, which would be a decrease of 3.93% from its proportion measured as of June 30, 2017.

For the year ended December 31, 2018, the Municipality would have recognized pension expense of \$53,049. At December 31, 2018, the Municipality would report deferred outflows of resources and deferred inflows of resources related to PERS from the following sources:

	 Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected & actual experience	\$ 69,103	\$	(18,685)	
Changes of assumptions	597,111		(1,158,638)	
Changes in proportion	105,148		(474,404)	
Net difference between projected and actual earnings				
on pension plan investments			(33,990)	
Total	\$ 771,362	\$	(1,685,717)	

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended June 30,	
2019	\$ 36,894
2020	(63,230)
2021	(405,555)
2022	(363,350)
2023	(119,114)
Total	\$ (914,355)

### **Actuarial Assumptions**

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation as of July 1, 2017, which was rolled forward to June 30, 2018. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate	2.25%
Salary increases:	
Through 2026	1.65% - 4.15% (based on age)
Thereafter	2.65% - 5.15% (based on age)
Investment rate of return:	7.00%

Pre-retirement mortality rates were based on the RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State employees, mortality tables are set back 4 years for males and

females. For local employees, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2013 using a generational approach based on the Conduent modified 2014 projection scale. Post-retirement mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirements and beneficiaries of former members and a one-year static projection based on mortality improvement Scale AA. In addition, the tables for service retirements and beneficiaries of former members provide for future improvements in mortality from 2012 to 2013 using Projection Scale AA and using a generational approach based on the Conduent 2014 projection scale thereafter. Disability retirement rates used to value disabled retirees were based on the RP-2000 Disabled Mortality Table (set back 3 years for males and set forward 1 year for females).

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2011 to June 30, 2014. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more experience deviates, the larger the impact on future financial statements.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2018 are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
	_	
Risk mitigation strategies	5.00%	5.51%
Cash equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
High yield	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real estate	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

#### Discount Rate

The discount rate used to measure the total pension liability was 5.66% as of June 30, 2018. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018, based on the Bond Buyer Go 20-Bond

Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 50% of the actuarially determined contributions and the local employers contributed 100% of the actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through June 30, 2046. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through June 30, 2043 and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.

The following presents the Municipality's proportionate share of the net pension liability calculated using the discount rate of 5.66%, as well as what the Municipality's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (4.66%) or 1-percentage point higher (6.66%) than the current rate:

		1%	Current Discount		1%
	_	Decrease	_	Rate	Increase
		(4.66%)		(5.66%)	(6.66%)
Municipality's proportionate share of					
the net pension liability	\$	4,356,496	\$	3,623,610	\$ 3,009,135

Pension plan fiduciary net position.

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial report.

#### Police and Firemen's Retirement System

The Municipality has a liability of \$6,048,919 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as July 1, 2017 that was rolled forward to June 30, 2018. The Municipality's proportion of the net pension liability was based on a projection of the Municipality's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Municipality's proportion would be 0.04470200910%, which would be a decrease of 3.76% from its proportion measured as of June 30, 2017.

For the year ended December 31, 2018, the Municipality would have recognized pension expense of \$386,340. At December 31, 2018, the Municipality would have reported deferred outflows of resources and deferred inflows of resources related to PFRS from the following sources:

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	<b>Deferred Outflows</b>		Deferred Inflows	
	of Re	of Resources		Resources
Differences between expected & actual experience	\$	61,540	\$	(25,032)
Changes of assumptions		519,218		(1,550,233)
Changes in proportion		345,672		(682,732)
Net difference between projected and actual earnings				
on pension plan investments				(33,093)
Total	\$	926,430	\$	(2,291,090)

Amounts that would be reported as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense as follows:

Year ended	
June 30,	
2018	\$ 60,155
2019	(236,742)
2020	(640,166)
2021	(415,104)
2022	(132,805)
Total	\$ (1,364,660)

#### **Actuarial Assumptions**

The total pension liability for the June 30, 2018 measurement date was determined by an actuarial valuation of July 1, 2017, which was rolled forward to June 30, 2018. This actuarial valuation used the following assumptions, applied to all periods in the measurement:

Inflation rate 2.25%

Salary increases:

Through 2026 2.10% - 8.98% (based on age)

Thereafter 3.10% - 9.98% (based on age)

Investment rate of return: 7.00%

Pre-retirement mortality rates were based on the RP-2000 Combined Healthy Mortality tables projected on a generational basis from the base year of 2000 to 2013 using Projection Scale BB and the Conduent modified 2014 projection scale thereafter. For preretirement accidental mortality, a custom table with representative rates was used and there is no mortality improvement assumed. Post-retirement mortality rates for male service retirements are based on the RP-2000 Combined Healthy Mortality Tables projected on a generational basis using Projection Scale AA from the base year 2012 to 2013 and the Conduent modified 2014 projection scale thereafter. Postretirement mortality rates for female service retirements and beneficiaries were based on the RP-2000 Combined Healthy Mortality Tables projected on a generational basis from the base year of 2000 to 2013 using Projection Scale BB and the Conduent modified 2014

projection scales thereafter. Disability mortality rates were based on a custom table with representative rates and no mortality improvement assumed.

The actuarial assumptions used in the July 1, 2017 valuation were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2013.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2018) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2018 are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Risk mitigation strategies	5.00%	5.51%
Cash equivalents	5.50%	1.00%
U.S. Treasuries	3.00%	1.87%
Investment grade credit	10.00%	3.78%
High yield	2.50%	6.82%
Global diversified credit	5.00%	7.10%
Credit oriented hedge funds	1.00%	6.60%
Debt related private equity	2.00%	10.63%
Debt related real estate	1.00%	6.61%
Private real estate	2.50%	11.83%
Equity related real estate	6.25%	9.23%
U.S. Equity	30.00%	8.19%
Non-U.S. developed markets equity	11.50%	9.00%
Emerging markets equity	6.50%	11.64%
Buyouts/venture capital	8.25%	13.08%

#### Discount Rate

The discount rate used to measure the total pension liability was 6.51% as of June 30, 2018. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.00%, and a municipal bond rate of 3.87% as of June 30, 2018, based on the Bond Buyer Go 20-Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the non-employer contributing entity will be made based on the contribution rate in the most recent fiscal year. The State employer contributed 50% of the actuarially determined contributions and the local employers contributed 100% of their actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through June 30, 2062. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through

June 30, 2062, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

Sensitivity of the Municipality's proportionate share of the net pension liability to changes in the discount rate.

The following presents the collective net pension liability of the participating employers as of June 30, 2018, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	1%	Current Discount	1%
	Decrease	Rate	Increase
	(5.51%)	(6.51%)	(7.51%)
District's proportionate share of			
the net pension liability	7,879,572.43	6,048,919.00	4,539,266.37

In addition to the PFRS liabilities listed above, a special funding situation exists for the Local employers of the Police and Fire Retirement System of New Jersey. The State of New Jersey, as a non-employer, is required to pay the additional costs incurred by Local employers under Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The June 30, 2017 State special funding situation net pension liability amount of \$1,838,050,687.00 is the accumulated differences between the annual actuarially determined State obligation under the special funding situation and the actual State contribution through the valuation date. The fiscal year ending June 30, 2018 State special funding situation pension expense of \$217,714,180.00 is the actuarially determined contribution amount that the State owes for the fiscal year ending June 30, 2018. The pension expense is deemed to be a State administrative expense due to the special funding situation.

The contribution policy for PFRS is set by N.J.S.A. 43:16A and required contributions by active members and contributing employers. State legislation has modified the amount that is contributed by the State. The State's contribution amount is based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. For fiscal year 2017, the State contributed an amount less than the actuarially determined amount.

Although the liabilities related to the special funding situation are the liabilities of the State of New Jersey, the proportionate share of the statewide liability allocated to the Municipality was 0.04470200910% for 2018. The net pension liability amount allocated to the Municipality was \$821,646. For the fiscal year ending June 30, 2018 State special funding situation pension expense of \$97,323.00 is allocated to the Municipality.

Pension plan fiduciary net position.

Detailed information about the pension plan's fiduciary net position is available in the separately issued PFRS financial report.

#### **Note 14: OTHER POST-RETIREMENT BENEFITS**

General Information about the Plan:

The City offers Other Post-Retirement Benefits (OPEB) to its employees through the State Health Benefit Local Government Retired Employees Plan (the Plan) a cost-sharing multiple employer defined benefit other postemployment benefit plan with a special funding situation. It covers employees of local government

employers that have adopted a resolution to participate in the Plan. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) Comprehensive Annual Financial Report (CAFR), which can be found at:

https://www.state.nj.us/treasury/pensions/financial-reports.shtml.

The Plan provides medical and prescription drug to retirees and their covered dependents of the participating employers. Under the provisions of Chapter 88, P.L 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for employer paid health benefits coverage for retired employees. Under Chapter 48, the employer may assume the cost of post retirement medical coverage for employees and their dependents who:

- 1) retired on a disability pension;
- or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;
- or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer;
- or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A 52:14-17.32i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L.1989.

Pursuant to Chapter 78, P.L, 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit and level of coverage.

#### Allocation Methodology:

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective deferred inflows of resources, and collective OPEB expense, however under the Regulatory Basis of Accounting followed by the City these amounts are not accrued or recorded in the financial statements and the information listed in this note is for disclosure purposes only. Statewide across all member employers, the special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. For the special funding situation and the nonspecial funding situation, the Collective Total OPEB liabilities for the year ended June 30, 2018 were \$6,338,578,586 and \$9,642,524,641, respectively. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total

members of the Plan's non special funding situation during the measurement period July 1, 2017 through June 30, 2018. Employer and non-employer allocation percentages have been rounded for presentation purposes.

#### Special Funding Situation:

Under Chapter 330, P.L. 1997, the State shall pay the premium or periodic charges for the qualified local police and firefighter retirees and dependents equal to 80 percent of the premium or periodic charge for the category of coverage elected by the qualified retiree under the State managed care plan or a health maintenance organization participating in the program providing the lowest premium or periodic charge. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L.1989.

Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 75 and the State is treated as a non-employer contributing entity. Since the local participating employers do not contribute under this legislation directly to the plan, there is no net OPEB liability, deferred outflows of resources or deferred inflows of resources to report in the financial statements of the local participating employers related to this legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the non-employer contributing entities' total proportionate share of the collective net OPEB liability that is associated with the local participating employer.

### Net OPEB Liability:

### Components of Net OPEB Liability

The components of the collective net OPEB liability of the participating employers in the Plan as of June 30, 2018 is as follows:

		June 30, 2018				
		Collective Total		Proportionate Share		
Total OPEB Liability	\$	15,981,103,227	\$	8,950,057		
Plan Fiduciary Net Position		314,485,086		176,124		
Net OPEB Liability	\$_	15,666,618,141	\$	8,773,933		
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		1.97%		1.97%		

At June 30, 2018 the City's proportionate share of the Collective Net OPEB Liability was \$8,773,933. The State's proportionate share for the Special Funding Situation that is associated with the City is \$5,466,878. The City's proportion of the Collective Net OPEB Liability was 0.056004% which was a decrease from the prior year of 2.07%. The State's proportionate share attributable to the City of the Collective Net OPEB Liability for the Special Funding Situation was 0.087979% which was an increase from the prior year of 6.47%.

City's Proportionate Share of Collective Net OPEB Liability \$ 8,773,933

State's proportionate share that is associated with the City 5,466,878

Total \$ 14,240,811

For the Year ended June 30, 2018 the City's Total OPEB Expense was \$3,879 and the State of New Jersey realized Total OPEB Expense in the amount of \$165,489 for its proportionate share of Total OPEB Expense that is associated with the City.

The total OPEB liability as of June 30, 2018 was determined by an actuarial valuation as of June 30, 2017, which was rolled forward to June 30, 2018. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

Inflation rate 2.50%

Salary increases\*:

Through 2026 1.65% to 8.98% Thereafter 2.65% to 9.98%

Preretirement mortality rates were based on the RP-2006 Headcount-Weighted Healthy Employee Male/Female mortality table with fully generational mortality improvement projections from the central year using the MP-2017 scale. Postretirement mortality rates were based on the RP-2006 Headcount-Weighted Healthy Annuitant Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale. Disability mortality was based on the RP-2006 Headcount-Weighted Disabled Male/Female mortality table with fully generational improvement projections from the central year using the MP-2017 scale.

Certain actuarial assumptions used in the June 30, 2017 valuation were based on the results of the pension plans' experience studies for which the members are eligible for coverage under this Plan – the Police and Firemen Retirement System (PFRS) and the Public Employees' Retirement System (PERS). The PFRS and PERS experience studies were prepared for the periods July 1, 2010 to June 30, 2013 and July 1, 2011 to June 30, 2014, respectively.

100% of active members are considered to participate in the Plan upon retirement.

### Health Care Trend Assumptions

For pre-Medicare preferred provider organization (PPO) and health maintenance organization (HMO) medical benefits, the trend rate is initially 5.8% and decreases to a 5.0% long-term trend rate after eight years. For self-insured post-65 PPO and HMO medical benefits, the trend rate is 4.5%. For prescription drug benefits, the initial trend rate is 8.0% decreasing to a 5.0% long-term trend rate after seven years. The Medicare Advantage trend rate is 4.5% and will continue in all future years.

<sup>\*</sup> Salary increases are based on the defined benefit plan that the member is enrolled in and his or her age.

#### Discount Rate

The discount rate for June 30, 2018 was 3.87%. This represents the municipal bond return rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

Sensitivity of Net OPEB Liability to Changes in the Discount Rate

The following presents the Net OPEB liability as of June 30, 2018, calculated using the discount rate as disclosed above as well as what the Net OPEB liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage-point higher than the current rate:

	-	1% Decrease (2.87%)	 Discount Rate (3.87%)	 1% Increase (4.87%)
Collective Net OPEB Liability	\$	18,381,085,096	\$ 15,666,618,141	\$ 13,498,373,388
Proportionate Share Net OPEB Liability	\$	10,294,143	\$ 8,773,933	\$ 7,559,629

Sensitivity of Net OPEB Liability to Changes in the Healthcare Trend Rate

The following presents the net OPEB liability as of June 30, 2018, calculated using the healthcare trend rate as disclosed above as well as what the net OPEB liability would be if it was calculated using a healthcare trend rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	_	1% Decrease	Healthcare Cost Trend Rate	 1% Increase
Collective Net OPEB Liability	\$	13,068,471,450	\$ 15,666,618,141	\$ 19,029,006,023
Proportionate Share Net OPEB Liability	\$	7,318,867 \$	8,773,933	\$ 10,657,005

Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2018, the State reported deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB from the following sources:

		Collect	tive 7	Totals		Proporti	ona	te Share
	-	Deferred Outflows		Deferred Inflows	-	Deferred Outflows		Deferred Inflows
		of Resources		of Resources		of Resources		of Resources
Differences between expected and actual experience	\$		- \$-	(3,180,882,321)	\$		\$	(1,781,421)
Changes of assumptions				(3,974,042,874)				(2,225,623)
Net difference between projected and actual earnings on OPEB plan investments Changes in proportion and differences between		8,279,239				4,637		
contributions and proportionate share of contributions		2,106,728,269	_	(2,106,728,269)				(2,075,379)
Total	\$	2,115,007,508	\$_	(9,261,653,464)	\$	4,637	\$	(6,082,423)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to retired employees' OPEB will be recognized in OPEB expense as follows:

Year ended June 30,	 Collective Totals	Proportionate Share
2019	\$ (1,049,390,011)	\$ (892,442.13)
2020	(1,049,390,011)	(892,442.13)
2021	(1,049,390,011)	(892,442.13)
2022	(1,050,264,681)	(893, 185.98)
2023	(1,051,678,489)	(894,388.34)
Thereafter	(1,896,532,753)	(1,612,885.30)
Total	\$ (7,146,645,956)	\$ (6,077,786.00)

Detailed information about the plan's fiduciary net position is available in the separately issued OPEB financial report.

Collective OPEB Expenses reported by the State of New Jersey

The components of allocable OPEB Expense related to specific liabilities of individual employers for the year ending June 30, 2018 are as follows:

Service cost	\$	896,235,148
Interest on Total OPEB Liability		764,082,232
Expected Investment Return		(9,389,460)
Administrative Expenses		8,200,113
Current Period Recognition (Amortization) of Deferred Inflows	/	
Outflows of Resources:		
Differences between Expected and Actual Experience		(445,501,726)
Changes in Assumptions		(606,176,763)
Differences between Projected and Actual Investment		
Earnings on OPEB Plan Investments		2,288,478
Total Collective OPEB Expense	\$	609.738.022
Total Collective Of LB Expense	Ψ	009,730,022

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Schedule of City's Share of Net OPEB Liability

	_	2018
City's Proportionate Share of Net OPEB Liability		5.600400%
City's Share of Net OPEB Liability	\$	8,773,933
City's Covered Payroll		1,112,998
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered-Employee Payroll		788.32%
Plan Fiduciary Net Position as a Percentage of the		
Total OPEB Liability		1.97%

#### **Note 15: INTER-LOCAL AGREEMENT**

Effective March 13, 2013, the City entered into a one-year agreement with the Atlantic County Utilities Authority (ACUA) where the ACUA will provide solid waste and bulk waste collection services for the City. This contract automatically renewed for an additional one-year period and continued to renew automatically each year through March 17, 2018. After the fifth year, the City had the option to extend the agreement for an additional five-year term. This option was exercised by City Council at their February 13, 2018 meeting. The City was obligated to pay \$165,700.00 for these services during the initial term of the contract. Any increases in cost will not exceed the percentage increase in the CPI-U for the Philadelphia SMSA of August of the contract year over August of the preceding year. In addition, the ACUA will assume ownership of a 2012 CNG Freightliner trash truck at a value of \$171,500.00. The value of this truck will be recaptured over five years, or \$34,300.00 per year. This value will be deducted from the annual contract costs. Invoices will be provided to the City each month for collections made during the preceding month. The City paid \$284,150.02 and \$280,146.90 for these services during the 2018 and 2017 calendar years respectively.

#### Note 16: ACCRUED SICK AND VACATION BENEFITS

The City has permitted employees to accrue unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed upon rate. It is estimated that the cost for the most current calendar year of such unpaid compensation would approximate \$636,162.71 in 2018 and \$582,936.26 in 2017. This amount is not reported either as an expenditure or liability due to the likelihood of all employees terminating in one fiscal year being improbable. It is the City's policy to negotiate the final amount of each payment of accrued sick and vacation pay on an individual basis. The policy of not reflecting the accrued benefit is not in agreement with GASB Statement No. 12 but is required by the State of New Jersey. Effective January 1, 2002 the State of New Jersey is allowing municipalities to accrue a compensated liability. The City does not accrue the liability.

### **Note 17: ECONOMIC DEPENDENCY**

The City of Linwood is not economically dependent on any one business or industry as a major source of tax revenue for the City.

#### **Note 18: LITIGATION**

During the normal course of operations, lawsuits are occasionally brought against the governmental unit. There are presently no outstanding lawsuits that would result in a contingent liability to the City.

#### Note 19: RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

<u>Property and Liability Insurance</u> – The City maintains commercial insurance coverage for property, liability and surety bonds. During the years ended December 31, 2018 and 2017 the City did not incur claims in excess of the coverage and the amount of coverage did not significantly decrease.

The City of Linwood is a member of the Atlantic County Municipal Joint Insurance Fund and the Municipal Excess Liability Fund (MEL) which also includes other municipalities throughout the region. The City is obligated to remit insurance premiums into these funds for sufficient insurance coverage. There is an unknown contingent liability with the Atlantic County Municipal Joint Insurance Fund if there is a catastrophic insurance claim from any member of the fund. The City has a liability limit of \$10,000,000.00 under MEL. There has not been a reduction in coverage and there have not been any claims in excess of coverage.

New Jersey Unemployment Compensation Insurance – The City has elected to fund its New Jersey Unemployment Compensation Insurance under the "Contributory Method". Under this plan, the City is required to annually appropriate funds to pay the projected costs of contributions at a rate determined by the Commissioner of Labor. The expense for the years ended December 31, 2018 and 2017 was \$11,038.65 and \$11,145.06 respectively.

### Note 20: LENGTH OF SERVICE AWARDS PROGRAM (UNAUDITED)

During the year 2003 the voters of the City of Linwood approved the establishment of a Length of Service Awards Program (LOSAP) Deferred Compensation Plan. This plan was approved by the voters of the City of Linwood by referendum at the general election in November of 2003. This plan is made available to all bona fide eligible volunteers who are performing qualified services which are defined as firefighting and prevention services, emergency medical services and ambulance services pursuant to Section 457 of the Internal Revenue Code of 1986, as amended, except for provisions added by reason of the LOSAP as enacted into federal law in 1997. The establishment of this LOSAP also complies with New Jersey Public Law 1997, Chapter 388 and the LOSAP Document. The balance is subject to the general creditors of the City. Contributions by the City for qualified participants were \$10,000.00 and \$9,000.00 for 2018 and 2017 respectively.

### **Note 21: TAX ABATEMENT PROGRAM**

The tax abatement program was established to encourage commercial and industrial development in the City. It is a five-year program where real estate taxes on the approved buildings are abated and payments are made in lieu. Specific qualifications for properties are delineated in the Code Book of the City. Qualifying properties are tax exempt until the project is complete. Once completed, the taxpayer pays no tax in the first year after completion. Beginning in the second year, the taxpayer is assessed taxes on 20% of the assessed value, with annual increases of 20% until the end of five years. During the 2018 and 2017 calendar years, the tax abatement program generated \$0 in revenue for the City.

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### **Note 22: UNION CONTRACTS**

As of December 31, 2018, the City's employees are organized in five collective bargaining units.

Bargaining Unit	Job Category	Members	Term
PBA	Police	All uniformed police excluding Chief and Superior Officers	1/1/16-12/31/21
PBA	Police	Superior Officers	1/1/16-12/31/21
IAFF	Firefighters	All uniformed firefighters	1/1/15-12/31/19
Teamsters	Public Works	All public works employees excluding Superintendent, and police secretary	1/1/18-12/31/22

#### **Note 23: INTERFUND BALANCES**

As of December 31, 2018, the following interfunds were included on the balance sheets of the various funds of the City of Linwood:

	_	Due From	Due To
Current Fund:			
Animal Control Fund	\$	10,995.92	
Grant Fund		207,625.92	
Public Defender Trust			989.00
Payroll Trust			1,806.62
Grant Fund:			
Current Fund			207,625.92
Trust Fund:			
Current Fund -			
Public Defender Trust		989.00	
Payroll Trust		1,806.62	
Animal Control Fund	_		10,995.92
	\$	221,417.46	221,417.46

The amounts due to the Current Fund from the Animal Control Fund is the result of excess funds in the reserve for dog expenditures. The amount due to the Public Defender Trust represents fees collected through the municipal court. The amount due to the Payroll Trust is to cover payroll liabilities. The amount due from the Grant Fund to the Current Fund is the result of grant expenditures that have not yet been reimbursed by the funding agencies.

#### **Note 24: DEFERRED COMPENSATION**

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of an IRC Section 457 deferred compensation plan, all deferred compensation and income attributable to the investment of the deferred compensation amounts held by the financial institution, until paid or made available to the employees or beneficiaries, are the property of the employees.

As part of its fiduciary role, the City has an obligation of due care in selecting the third party administrator. In the opinion of the City's legal counsel, the City has acted in a prudent manner and is not liable for losses that may arise from the administration of the plan.

### **Note 25: SUBSEQUENT EVENTS**

On April 24, 2018, City Council adopted capital ordinance #9-2019 which authorized the following projects to be completed. This bond ordinance increases the City's authorized debt by \$171,000.

Project		Appropriation And Estimated Cost	Estimated Maximum Amount of Bonds & Notes
Purchase of Vehicles and Equipment for Public Works	- \$	102,400.00	97,280.00
Department	Ť	,	- <b>,</b>
Purchase of Vehicles and Equipment for Police Department		77,600.00	73,720.00
Total	\$	180,000.00	171,000.00

The City has evaluated subsequent events through July 25, 2019, the date which the financial statements were available to be issued and no additional items were noted for disclosure or adjustment.







CERTIFIED PUBLIC ACCOUNTANTS

1535 HAVEN AVENUE • OCEAN CITY, NJ • 08226 PHONE 609.399.6333 • FAX 609.399.3710 www.ford-scott.com

## Independent Auditor's Report

The Honorable Mayor and Members of City Council City of Linwood, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the various funds and account group as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated July 25, 2019, which was adverse due to being presented in accordance with the New Jersey regulatory basis of accounting.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Very truly yours,

Ford, Scott & Associates, L.L.C. FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello
Leon P. Costello
Certified Public Accountant
Registered Municipal Accountant
No. 393

July 25, 2019

## Schedule of Financial Statement Findings

## Finding 18-1

### Criteria

Sufficient appropriation balances should exist prior to the issuance of any purchase order for goods or services.

## Condition

Overexpenditures totaling \$18,860.57 were noted in the areas of debt service and police other expenses as of December 31, 2018.

### Cause

## Debt Service

The City rolled over a Type I school bond anticipation note for an additional three month period since the school district did not want to sell bonds until after the start of their fiscal year (July 1, 2018). The City did not anticipate this additional time frame when preparing their 2018 Local Municipal Budget and a budget transfer was not authorized after November 1.

## Police Other Expenses

Two monthly copier lease payments were incorrectly charged to Administration Other Expenses. The reclassification of these payments resulted in an overexpenditure.

### **Effect**

Overexpenditures of appropriations are not permitted by law and are deferred charges to be raised in the budget of the succeeding year.

### Recommendation

That the budget be monitored on a routine basis to ensure appropriation balances are sufficient for all remaining expenditures and that transfers are approved, if needed, between November 1 and December 31.

## **Management Response**

The CFO will ensure that all debt service appropriations are sufficient to cover principal and interest charges for the upcoming year. Any transfers needed during the last two months of the year will be presented to Council for their approval. Also, the CFO will review each copier lease payment and allocate the monthly charge to the correct budget line item.

Schedule of Federal Awards and State Financial Assistance Findings and Questioned Costs

**NONE** 

STATUS OF PRIOR RECOMMENDATIONS

**NONE** 

## CURRENT FUND SCHEDULE OF CASH - TREASURER

	Curren	t Fund	Grant F	und
Balance December 31, 2017	\$	4,316,216.28		135,524.85
Increased by Receipts:				
Taxes Receivable	29,361,403.43			
Tax Title Liens Receivable	29,141.32			
Prepaid Taxes	258,284.38			
Sewer Rents Receivable	763,915.48			
Prepaid Sewer	298,535.97			
Revenue Accounts Receivable	1,103,639.92			
State of New Jersey -				
Senior Citizens and Veterans	58,903.98			
Marriage License Fees	775.00			
DCA Construction Fees	6,651.00			
Miscellaneous Revenue	71,179.35			
Due from Current Fund			3,003.00	
Grant - Unappropriated Reserves			166,631.80	
Grant Receivables			166,519.89	
		31,952,429.83	_	336,154.69
		36,268,646.11		471,679.54
Decreased by Disbursements:				
Current Year Appropriation	11,472,166.48			
Prior Year Appropriations	176,042.16			
County Taxes	4,594,669.30			
County Added Taxes	13,615.08			
Local District School Taxes	11,420,564.00			
Regional School Taxes	6,714,882.00			
State of New Jersey -				
Marriage License Fees	675.00			
DCA Construction Fees	6,220.00			
Refund of Prior Year Revenue	47,504.61			
Federal and State Disbursements			37,718.59	
		34,446,338.63		37,718.59
Balance December 31, 2018	<del>-</del> \$	1,822,307.48		433,960.95
24.4 2 200111001 01, 2010	<b>*</b> =	1,022,007.10		100,000.00

# CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Balance Dec. 31, 2018	(0.00)	334,365.41	334,365.41					
Arrears			1					
Transferred To Tax Title Lier	7,001.00	29,156.92	36,157.92					
Adjustments	4,774.72	427,960.22	432,734.94		32,370,949.24	4,604,491.19	11,420,464.00 6,714,882.00 567,642.00 301,805.00	
Collections by Cash 2018	258.06 500.00 372,416.47 373,174.53	29,015,113.38	29,388,287.91	29,361,403.43 11,407.71 (48,773.23) 64,250.00 29,388,287.91	32,302,156.30 68,792.94	4,391,771.45 11,439.10 191,458.75 9,821.89		8,702,694.00 58,971.05
Collection 2017		2,564,353.31	2,564,353.31	1 11	'	1		'
Added Taxes	1,802.74	68,792.94	70,595.68	Cash Receipts Overpayments Applied Overpayments Created r Citizens and Veterans	Tax 4-63.1 et. Seq.)	axes ace Taxes xes d Omitted Taxes Total County Taxes	ict Tax District Tax chool District Tax ax	icipal Purposes ax Levied
Current Year Lev	,	32,302,156.30	32,302,156.30	Overpayr Overpayn Overpayn Senior Citizens	Year Tax Levy Tax Yield: General Property Tax Added Taxes (54:4-63.	Tax Levy: General County Taxes County Open Space Taxes County Health Taxes County Added and Omitted Taxes Total County Tax	Local School District Tax Regional School District Tax Additional Local School Distr Minimum Library Tax	Local Tax for Municipal Purposes Add: Additional Tax Levied
Balance Dec. 31, 2017	258.06 500.00 382,389.45 383,147.51		383,147.51		Analysis of Current Year Tax Levy Tax Yield: General Prop Added Taxes			
≒	\$ 22	ω	<del>∨</del> "					
Year	2015 2016 2017	2018						

8,761,665.05

32,370,949.24

## CURRENT FUND SCHEDULE OF RENTS

Balance December 31, 2017		\$	34,140.00
Increased by: Sewer Charges Levied in 2018 Penalty Overpayments Created	1,074,900.00 9,659.32 8,668.14		
• •		-	1,093,227.46
Decreased by:			1,127,367.46
Decreased by:	224 017 66		
Prepaid in 2017 Cash	334,917.66 763,915.48		
Overpayments Applied	3,141.53 1,101,974.67		
Miscellaneous	670.00	<b>-</b>	1,102,644.67
Balance December 31, 2018		\$	24,722.79

## CURRENT FUND SCHEDULE OF TAX TITLE AND OTHER LIENS

Balance December 31, 2017		\$ 34,437.40
Increased by:		
Transfers from: Taxes Receivable	26 157 02	
Interest and Costs Accrued by Sale	36,157.92	
of April 19, 2018	597.07	
		36,754.99
		 00,101100
Decreased by: Collection	29,141.32	
Collection	29,141.32	 29,141.32
Balance December 31, 2018		\$ 42,051.07

See Accompanying Auditor's Report

CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

	Balance	Accrued	Collected by	d by	Balance
	Dec. 31, 2017	in 2018	Collector	Treasurer	Dec. 31, 2018
Licenses:					
Other	\$	55,286.25		55,286.25	
Fines and Costs:					
Municipal Court	3,744.64	92,278.94		89,536.56	6,487.02
Interest and Costs on Taxes		86,811.82	86,811.82		
Interest Earned on Investments		30,655.44		30,655.44	
Parking Permits		9,025.00		9,022.00	
Planning and Zoning Permits		2,475.00		2,475.00	
Energy Receipts Tax		571,608.00		571,608.00	
Type 1 School Debt Service Aid		28,809.00		28,809.00	
Uniform Construction Code Fees		151,440.00		151,440.00	
Uniform Fire Safety Fees		21,446.70		21,446.70	
Bell Atlantic Nynex Tower		56,546.15		56,546.15	

6,487.02

1,016,828.10

86,811.82

1,106,382.30

3,744.64

CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

	_	Balance Dec. 31. 2017	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
OPERATIONS WITHIN "CAPS" GENERAL GOVERNMENT:						
General Administration	•	1000				
Other Expenses Municipal Clerk	₩	185.00	185.00		185.00	
Salaries and Wages		137.91	137.91		137.91	
Other Expenses		5,103.15	5,103.15	2,057.40	3,045.75	
Elections						
Other Expenses		82.86	82.86		82.86	
Financial Administration						
Salaries and Wages		96:0	96.0		96:0	
Other Expenses		4,030.42	4,030.42	131.00	3,899.42	
Collection of Taxes						
Salaries and Wages		3,567.93	3,567.93		3,567.93	
Other Expenses		3,600.63	3,600.63	18.05	3,582.58	
Assessment of Taxes						
Salaries and Wages		96.0	96.0		96.0	
Other Expenses		2,464.95	2,464.95	1,689.70	775.25	
Paying Agent Fees		2,000.00	2,000.00		2,000.00	
Legal Services						
Other Expenses		14,579.09	14,579.09		14,579.09	
Engineering & Planning Services						
Other Expenses						
Professional Services		8,585.00	8,585.00	5,062.50	3,522.50	
Public Buildings and Grounds						
Other Expenses		7,054.77	7,054.77	6,280.90	773.87	
Shade Tree						
Other Expenses		305.00	305.00		305.00	
INSURANCE						
General Liability		8,098.34	8,098.34		8,098.34	
Employee Group Health		31,319.50	31,319.50	274.28	31,045.22	
LAND USE ADMINISTRATION:						
Planning Board						
Salaries and Wages		0.02	0.05		0.05	
Other Expenses		4,930.14	4,930.14	1,251.25	3,678.89	

See Accompaying Auditor's Report

CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

	Balance Dec. 31, 2017	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
Zoning Board of Adjustment Other Expenses	5,783.14	5,783.14	574.00	5,209.14	
PUBLIC SAFETY: Uniform Fire Safety Act Other Expenses	2,055.76	2,055.76	890.57	1,165.19	
Salaries and Wages Other Expenses	12,756.45	12,756.45		12,756.45	
Lease of Fire House Misc. Other Expenses	20.00 27,993.82	20.00	26,821.04	20.00	
Police Salaries and Wages Other Expenses	19, 796.35 45,391,01	19,796.35	43 692 28	19,796.35	
Communication Other Expenses	6.908.68	89.808.9	5.650.94	1.257.74	
Emergency Management Services Other Expenses	2,125.69	2,125.69	31.98	2,093.71	
SANITATION: Road Repair and Maintenance					
Salaries and Wages Other Expenses	41,107.92 17,298.25	41,107.92 17,298.25	14,877.05	41,107.92 2,421.20	
Sewer System Other Expenses					
Finance and Administration Operations and Maintenance	5,484.00	5,484.00	- 46 243 50	5,484.00	
Miscellaneous Other Expenses	6,217.25	6,217.25	1	6,217.25	
Landfill - Tipping Fees Municipial Services Act	10,636.09 1,316.20	10,636.09 1,316.20	6,551.81	4,084.28 1,316.20	
HEALTH AND WELFARE: Animal Control Service (Dog Regulation) Contractual	800.00	800.00	800.00	1	
Senior Citizens Center Other Expenses	100.00	100.00		100.00	

See Accompaying Auditor's Report

# CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

	Balance Dec. 31, 2017	Balance After Transfers	Paid or Charged	Balance Lapsed	Over- Expended
RECREATION AND EDUCATION:					
Parks and Playgrounds					
Salaries and Wages Other Expenses	1,084.00	1,084.00		1,084.00	
Historian					
Other Expenses	20.00	20.00		20.00	
STATE UNIFORM CONSTRUCTION CODE					
Construction Official					
Salaries and Wages	5,616.00	5,616.00		5,616.00	
Other Expenses	1,911.09	1,911.09	1,310.95	600.14	
UNCLASSIFIED:					
Utilities					
Gasoline	11,565.15	11,565.15	3,356.80	8,208.35	
Electricity	9,255.04	9,255.04	148.70	9,106.34	
Telephone	2,747.44	2,747.44	1,053.63	1,693.81	
Natural Gas	2,602.04	2,602.04		2,602.04	
Street Lighting	1,633.42	1,633.42		1,633.42	
Fire Hydrant Services	7,003.10	7,003.10	5,817.90	1,185.20	
Water and Sewer	1,194.87	1,194.87	455.93	738.94	
Public Access Channel 2	1,500.00	1,500.00	1,000.00	200.00	
Accumulated Leave					
Salaries and Wages	2.00	2.00		2.00	
Contingent	200.00	200.00		200.00	
Statutory Expenditures:					
Contributions to:					
Social Security System (O.A.S.I)	7,200.56	7,200.56		7,200.56	
Unemployment Compensation Insurance	2,854.94	2,854.94		2,854.94	
Defined Contribution Retirement Program	1,831.40	1,831.40		1,831.40	

See Accompaying Auditor's Report

# CURRENT FUND SCHEDULE OF APPROPRIATION RESERVES - PRIOR YEAR

		Balance	Balance After	Paid or	Balance	Over-
	7	Dec. 31, 2017	Transfers	Charged	Lapsed	Expended
OPERATIONS EXCLUDED FROM "CAPS" GENERAL GOVERNMENT:						
Recycling Tax		365.28	365.28		365.28	
Length of Service Award Program		1,000.00	1,000.00		1,000.00	
NJPDES Landfill Discharge NJSA 40A:4-45.3(cc)						
Landfill Tipping Fees		200.00	200.00		200.00	
NJPDES Stormwater Permit NJSA 40A:4-45.3(cc)						
Municipal Clerk O/E		36.75	36.75		36.75	
	θ	409.082.59	409.082.59	176.042.16	233.040.43	•

## CURRENT FUND SCHEDULE OF LOCAL DISTRICT SCHOOL TAX

Balance December 31, 2017	\$ 100.00
Increased by: Levy - Calendar Year 2018	11,420,464.00
	11,420,564.00
Decreased by: Payments	11,420,564.00
Balance December 31, 2018	\$ 

## CURRENT FUND SCHEDULE OF REGIONAL SCHOOL TAX

Balance December 31, 2017	\$ -
Increased by: Levy - Calendar Year 2018	6,714,882.00
	6,714,882.00
Decreased by: Payments	6,714,882.00
Balance December 31, 2018	\$ _

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Balance Dec. 31, 2018	75,000.00	86,314.00	219,526.00	219,526.00
Cancel	358.00 15,381.00 35,043.00 24,120.00	74,902.00	1,528.00 10,453.00 60,683.17 0.25 823.00 3,216.00 2,428.00	317,131.42
Received			82,075.00 16,979.65 7,079.60 1,946.21 3,453.52	111,533.98
Transferred From 2018 Revenues			219,526.00 16,979.65 7,079.60 1,946.21 3,453.52	248,984.98
Balance Dec. 31, 2017	358.00 15,381.00 75,000.00 35,043.00 24,120.00 11,314.00	161,216.00	1,528.00 10,453.00 60,683.17 0.25 82,075.00 823.00 3,216.00 2,428.00	399,206.42
Purpose	FEDERAL GRANTS: Federal Emergency Management Asisstance Grant #1889 Grant #1954 Hazard Mitigation Grant Program - Lifeline/ Life Safety Energy Resilience Program Safe Routes to Schools Safe Routes to Transit - Poplar Avenue Community Development Block Grant	Total Federal	New Jersey Transportation Trust Fund Reconstruction of Poplar Avenue Country Club Drive & Delmar Avenue Linwood Bike Path Extension Reconstruction of Woodlynne Blvd. Reconstruction of Hamilton, Adams, and Grant Avenues Reconstruction of Bartlett, Marie, Richards, and VanSant Avenues Clean Communities Program Recycling Tonnage Grant Body Armor Coastal Blue Acres Drunk Driving Enforcement Garden State Historic Preservation Trust Leedsville School Project	Total State

See Accompanying Auditor's Report

# CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS RECEIVABLE

Balance Adjustments Dec. 31, 2018	19,305.89	17,000.00	5,000.00	- 41,305.89	392,033.42 347,145.89
Received	7,629.25	59,835.99	5,000.00	72,465.24	183,999.22
Transferred From 2018 Revenues	9,007.00	17,000.00 59,835.99	10,000.00	95,842.99	344,827.97
Balance Dec. 31, 2017	17,928.14			17,928.14	578,350.56
Purpose LOCAL GRANTS:	Atlantic County Drug Alliance New Jersey Corporate Wetlands Restoration	Linwood Living Shoreline Restoration Clara Glen Pet Cemetery Grant	Sustainable Jersey Grant	Total Local	₩

166,519.89 17,479.33

Cash

**Unappropriated Reserves** 

183,999.22

CURRENT FUND SCHEDULE OF APPROPRIATED RESERVES FOR FEDERAL AND STATE GRANTS

		Balance December 31, 2017	ber 31, 2017					
		Appropriated	Reserve for Encumbrances	2018 Appropriations	Disbursed	Encumbrances	Adjustment/ Canceled	Balance Dec. 31, 2018
FEDERAL GRANTS: Federal Emergency Management Assistance Grant Missisters (1997)	↔	15,381.00					15,381.00	
nazard Mitgation Grant Program - Lifelin <i>el</i> Life Safety Energy Resilience Program Safe Routes to Schools		41,943.00 35,043.00					35,043.00	41,943.00
Safe Routes to Transit - Poplar Avenue Community Development Block Grant		16,545.00 11,137.00					16,545.00	11,137.00
Total Federal		120,049.00	1		1	1	00.696,99	53,080.00
STATE GRANTS: New Jersev Transportation Trust Fund								
Reconstruction of Poplar Avenue		16,445.00					16,445.00	•
Reconstruction of Maple Avenue Country Club Drive & Delmar Avenue		15,347.00 21 817 00					15,347.00 21,817.00	
Bike Path Extension		60,683.17					60,683.17	•
Reconstruction of Bartlett, Marie, Richards								
and VanSant Avenues		' (1	1	219,526.00		219,526.00		1 00
Clean Communities Program		416.79	1,215.70	16,979.65	4,615.75	5,979.16		8,017.23
Recycling Toffnage Graffit Body Armor		0,412.23	7,040.19	1.946.21	7,040.19	2.969.39		0,412.23
Drunk Driving Enforcement 2016		1,542.40						1,542.40
Drunk Driving Enforcement 2012		103.51						103.51
Drunk Driving Enforcement 2018		00:0		3,453.52	3,453.52			
Garden State Historic Preservation Trust N.I Coastal Blue Acres		8,020.00					8,020.00	•
Patcong Creek Open Space Acquisition		247,459.75					247,459.75	
Total State		383,169.17	9,063.89	248,984.98	15,917.46	235,554.15	369,771.92	19,974.51
LOCAL GRANTS: Atlantic County Drug Alliance-County Atlantic County Drug Alliance-Local New Jersey Corporate Wetlands Restoration		10,897.23 10,280.00		9,007.00	8,429.25			11,474.98
Linwood Living Shoreline Restoration Clara Glen Pet Cemetery Grant The Sterainship Inetitate of the Callogo of NI				17,000.00 59,835.99	10,368.88	2,600.00		17,000.00 46,867.11
Sustainable Jersey Grant Total local		21,177,23		10,000.00	21.801.13	2.600.00		10,000.00
	 ₩	524,395.40	9,063.89	347,830.97	37,718.59	238,154.15	436,740.92	168,676.60

CURRENT FUND SCHEDULE OF FEDERAL AND STATE GRANTS - UNAPPROPRIATED RESERVES

Purpose	Balance Dec. 31, 2017	Transferred To 2018 Approproriations	Received	Adjustments	Balance Dec. 31, 2018
FEDERAL GRANTS: None	↔				•
Total Federal					
STATE GRANTS: Drunk Driving Enforcement Body Armor Grant Recycling Tonnage Sustainable Jersey Grant	3,453.52 1,946.21 7,097.97 5,000.00	3,453.52 1,946.21 7,079.60 5,000.00			- - 18.37 -
Total State	17,497.70	17,479.33		•	18.37
LOCAL GRANTS Clara Glen Pet Cemetery Grant Frank H. Stewart Trust Fund Acquisition of Land			631.80		631.80
Total Local			166,631.80	•	166,631.80
	\$ 17,497.70	17,479.33	166,631.80		166,650.17

## TRUST FUND SCHEDULE OF CASH - TREASURER

		Oog License	Othe	er
Balance December 31, 2017	\$	25,403.61		465,302.26
Increased By:  Dog License Fees Cat License Fees Dog License Fees - State Share Bike Path Beautification Law Enforcement Trust Tax Premiums and Redemptions Municipal Drug Alliance NJ Water Street Openings Street Openings Uniform Fire Safety Fees Traffic Control Trust Other SPZ Trust Developer's Escrow Individual Developer's Escrow Parking Offenses Adjudication Act Payroll Deposits Payroll Withholdings Police K-9 Donations Accumulated Absences	22	06.80 22.00 34.20	451.51 1,576.77 364,128.46 1,245.35 100.83 6,321.72 135.85 1,200.76 2,267.35 8,353.45 63,842.90 16,004.41 20.00 3,230,351.37 1,452,613.94 2,077.39 10.59	
		2,263.00	_	5,150,702.65
Decreased By:  Due to State of New Jersey Animal Control Expenditures Bike Path Beautification Law Enforcement Trust Tax Premiums and Redemptions Municipal Drug Alliance NJ Water Street Openings Street Openings Uniform Fire Safety Fees Traffic Control Trust Other SPZ Trust Developer's Escrow Individual Developer's Escrow Accumulated Absences Police K-9 Donations Payroll Deposits Payroll Withholdings		27,666.61 34.20 33.00	3,593.32 5,134.28 479,459.56 1,809.14 100.00 6,322.50 1,688.99 1,200.00 2,215.00 10,433.53 63,552.38 13,528.00 	5,616,004.91
		1,567.20	_	5,276,146.37
Balance December 31, 2018	\$	26,099.41	=	339,858.54

## TRUST FUND SCHEDULE OF CASH - TREASURER

	Other
sis of Balance @ Dec. 31, 2018	
Payroll Agency	(927.9
Payroll Trust	632.2
Other Miscellaneous Trusts:	
Accumulated Absenses	35,368.5
Bike Path Beautification	3,822.6
Green Trust	0.0
Law Enforcement	6,356.2
Municipal Drug Alliance	3,077.3
NJ American Water Street Openings	2,788.1
Other Trust Disbursement Account	129.1
Parking Offenses Adjudication Act	90.0
Police K-9 Donations	1,031.9
Public Defender	50.0
Recycling	3,490.7
SPZ Trust Fund	22,025.0
Street Openings	25,412.7
Tax Title Lien Redemption	159,467.0
Traffic Control	2,437.4
Uniform Fire Safety	1,402.4
Developer's Trusts:	
Developer's Escrow Disbursement Account	56,850.9
Cornerstone Commerce Center, LLC	14.
GLB Management LLC	613.0
Peter P. Pindale II	5,319.8
South Jersey Gas Escrow	9,583.8
URS Corporation	822.8
	339,858.

## TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

Balance December 31, 2017		\$	3,502.00
Increased by:  Dog License Fees Collected			1,706.80
Decreased by:			5,208.80
Expenditures Under N.J.S.A. 4:19-15.11 Statutory Excess Due Current Fund		1,087.00 715.00	
Statutory Excess Due Current Fund		713.00	1,802.00
Balance December 31, 2018		\$	3,406.80
License Fees Collected	<u>Year</u>	<u>Amount</u>	
	2017	1,645.60	
	2016	1,761.20	
		\$3,406.80	

## TRUST FUND SCHEDULE OF AMOUNT DUE TO CURRENT FUND -ANIMAL CONTROL FUND

Balance December 31, 2017	\$	10,280.92
Increased by Statutory Excess in Reserve for Dog Fund Expenditures	715.	00 715.00
Balance December 31, 2018	\$	10,995.92

## TRUST FUND SCHEDULE OF AMOUNT DUE TO/(FROM) STATE OF NEW JERSEY DEPARTMENT OF HEALTH

Balance December 31, 2017	\$	-
Increased by:		
2018 State License Fee	251	.00
2018 Pilot Clinic Fee	50	).20
2018 Animal Population Control Fee	33	3.00
		334.20
Decreased By:		334.20
Payments	334	1.20
·		334.20
Balance December 31, 2018	\$	

Exhibit B-5

## TRUST FUND SCHEDULE OF RESERVE FOR CAT REGISTRATIONS

Balance December 31, 2017	\$ 11,620.69
Increased by:	
Cat License Fees Collected	222.00
Decreased by:	
Disbursements	146.00
Balance December 31, 2018	\$ 11,696.69

## TRUST FUND SCHEDULE OF RESERVE FOR TAX TITLE LIEN REDEMPTIONS

Balance December 31, 2017	\$	274,798.17
Increased by: Premium Received at Tax Sale Tax Title Lien Redemptions Deposited	86,700.00 275,948.24	
Interest Earned	1,480.22	364,128.46
		638,926.63
Decreased by Disbursements:		
Refund Upon Redemption	275,948.24	
Premiums Returned	202,600.00	
Interest Paid to Current Fund	911.32	
		479,459.56
Balance December 31, 2018	\$	159,467.07

See Accompanying Auditor's Report

## TRUST FUND SCHEDULE OF MISCELLANEOUS TRUST FUND RESERVES

		Balance	;		Balance
	•	Dec. 31, 2016	Miscellaneous	Disbursements	Dec. 31, 2017
Reserves for:					
Other Miscellaneous Trusts:					
Public Defender	↔	1,039.01			1,039.01
Parking Offenses Adjudication Act		70.01	20.00		90.01
SPZ Trust		24,105.14	8,353.45	10,433.53	22,025.06
Other Trust Disbursement Account		124.94	50,271.13	50,266.88	129.19
Bike Path Maint		6,964.46	451.51	3,593.32	3,822.65
NJ Water Street Openings		2,787.35	100.83	100.00	2,788.18
Street Openings		25,413.51	6,321.72	6,322.50	25,412.73
Recycling		3,438.43	2,267.35	2,215.00	3,490.78
Drug Alliance		3,641.13	1,245.35	1,809.14	3,077.34
Law Enforcement		9,913.71	1,576.77	5,134.28	6,356.20
Accumulated Absences		35,357.95	10.59		35,368.54
Uniform Fire Safety Fees		2,955.60	135.85	1,688.99	1,402.46
Traffic Control		2,436.65	1,200.76	1,200.00	2,437.41
Green Trust		0.01			0.01
Police K-9 Donations			2,077.39	1,045.48	1,031.91
Developer's Escrow Trusts:					
Developer's Disbursement Account		736.68	13,235.80	13,285.50	686.98
Development Fees Account		55,828.03	335.97		56,164.00
Cornerstone Commerce Center, LLC		14.12			14.12
GLB Management LLC		360.42	1,000.17	747.50	613.09
Peter P. Pindale III		5,318.22	1.62		5,319.84
South Jersey Gas Escrow		764.58	15,001.73	6,182.50	9,583.81
URS Corporation	ļ	7,419.93	0.89	6,598.00	822.82
	₩	188,689.88	103,608.88	110,622.62	181,676.14

## GENERAL CAPITAL FUND SCHEDULE OF CASH - TREASURER

Balance December 31, 2017	\$	1,413,093.95
Increased by:		
2018 Budget Appropriation		
Capital Improvement Fund 78,	000.00	
Bond Anticipation Notes 2,703,	500.00	
Reserve for Payments of Bonds and Notes 38,	376.25	
		2,819,876.25
		4,232,970.20
Decreased by:		
·	695.88	
Improvement Authorizations 1,566,	790.29	
	_	2,317,486.17
Balance December 31, 2018	\$	1,915,484.03

## GENERAL CAPITAL FUND ANALYSIS OF CASH

	Bal	Balance		Receipts		Disbursements	ements	Transfers	ıs	Balance
	Dec. 3	Dec. 31, 2017 A	Budget Appropriation	Miscellaneous	Debt Issued	Improvement Authorizations	Miscellaneous	From	To	Dec. 31, 2018
Fund Balance	₩	1,290.76								1,290.76
Capital Improvement Fund	<del>,</del>	143,155.00	78,000.00					103,000.00		118,155.00
Encumbrances Payable	.9	671,332.28						671,332.28	447,529.87	447,529.87
Reserve for payments of Bonds and Notes	~	86,649.46		38,376.25						125,025.71
Reserve for Improvements to Sewer System		25,000.00								25,000.00
Improvement Authorizations:										
14-07 Various General Improvements		1,167.40				1,597.73			1,597.73	1,167.40
14-08 Various General Improvements		1,260.39								1,260.39
11-09 Various General Improvements		2,979.28								2,979.28
8-10 Clean Water Project - NJEIF	~	182,691.19								182,691.19
9-10 Purchase of Police Vehicle		413.00								413.00
10-10 Various General Improvements		5,763.56				•				5,763.56
17-10 Purchase of Computer Server										•
10-11 Various General Improvements		3,916.53				1,540.45			1,540.45	3,916.53
13-12 Various General Improvements	•	24,069.84				00.006			900.00	24,069.84
10-13 Various Improvements to Schools	77	750,695.88					750,695.88			
12-14 Demolition of Poplar Avenue School	(2(	(564,632.59)			00.000,909	90,643.06		18,451.15	71,026.27	3,299.47
14-14 Various General Improvements		96.05				56,446.07		1,595.00	57,945.02	•
	\$	197,630.70				571,515.66		36,624.00	538,322.81	127,813.85
	•	22,115.22								22,115.22
	Ė	(142,500.00)			142,500.00					•
4-18 Various General Improvements					1,480,000.00	816,525.82		36,581.22	78,000.00	704,892.96
9-18 Various Roadway Improvements					475,000.00	27,621.50		354,278.50	25,000.00	118,100.00
	\$	1,413,093.95	78,000.00	38,376.25	2,703,500.00	1,566,790.29	750,695.88	1,221,862.15	1,221,862.15	1,915,484.03

## GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

Balance December 31, 2017	\$	143,155.00
Increased by: 2018 Budget Appropriation	_	78,000.00
		221,155.00
Decreased by: Improvement Authorization Funding	_	103,000.00
Balance December 31, 2018	\$_	118,155.00

## GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - FUNDED

Balance December 31, 2017 \$ 8,830,580.32

Decreased by:

2018 Budget Appropriation to Pay Bonds:

Municipal Bonds1,166,423.00Green Trust Loan Principal Paid13,428.45NJEIT Bonds & Loans73,776.15School Bonds358,577.00

1,612,204.60

Balance December 31, 2018 \$ 7,218,375.72

See Accompanying Auditor's Report

## GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

Particular   Par									Analysis of Balance	
Various improvements (a) Improvements to Roads & Dainage         \$ 223.00         494,089.00         496,089.00         494,089.00	#	Improvement Description	Balance Dec. 31, 2017	2018 Authorizations	Raised in 2018 Budget	Cancelled	Balance Dec 31, 2018	Bond Anticipation Notes	Expenditures	Unexpended Improvement Authorizations
Property Acquisition   494,069 00   Property Acquisition   494,060 00   Property Acquisition   494,0	_ 6006	Various Improvements								
Various General Improvements to Roads & Drainage         3,000,00         7,400,00         7,400,00         172,300,00         494,069         494,069           Various General Improvements to Roads & Drainage         3,000,00         7,400,00         7,400,00         172,300,00         172,300,00         3,000           Various General Improvements to Roads & Drainage and Roads & Drainage and Roads at the All improvements to Schools         3,472,000,00         11,500,00         180,568.00         180,566.00         180,566.00         180,566.00         180,566.00         180,566.00         180,566.00         180,566.00         180,560.00         180,560.00         180,560.00         180,560.00         180,560.00         180,560.00         180,560.00         180,560.00         180,560.00         180,500.00         180,560		(a) Improvements to Roads & Drainage					223.00		223.00	
Various General Improvements to Roads & Drainage         3,000.00         7,400.00         7,400.00         172,301.00         172,300.00           Refunding Bond Issue         940,000.00         11,500.00         115,000.00         180,588.00         180,588.00         180,588.00           Various General Improvements to Schools         3,472,000.00         3,472,000.00         180,588.00         180,588.00         180,580.00           Various General Improvements and Related Improvements         914,000.00         36,000.00         36,000.00         877,500.00         877,500.00           Various General Improvements         950,000.00         32,500.00         177,000.00         177,500.00         177,500.00           Various General Improvements         340,000.00         1480,000.00         177,500.00         177,500.00         177,500.00           Various General Improvements         1480,000.00         1480,000.00         177,500.00         177,500.00         177,500.00           Various General Improvements         1480,000.00         177,000.00         177,000.00         177,500.00         177,500.00           Various General Improvements         1480,000.00         257,400.00         174,000.00         174,000.00         174,000.00           Various General Improvements         1480,000.00         257,400.00	2010	Property Acquisition	494,069.00				494,069.00		494,069.00	
Various General Improvements         179,701.00         7,400.00         172,301.00         172,300.00           Retunding Bond Issue         940,000.00         11,500.00         180,568.00         180,568.00         180,568.00           Various General Improvements to Schools         3,472,000.00         3,472,000.00         180,600.00         666,000.00         666,000.00           Demolition of Poplar Avenue Schools and Related Improvements         606,000.00         36,000.00         36,000.00         878,000.00         678,000.00           Various General Improvements         950,000.00         32,500.00         32,500.00         917,500.00         917,500.00         170,000.00           Tax Appeal Returding Bonds         340,000.00         170,000.00         170,000.00         170,000.00         170,000.00           Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Improvements to Municipal Buildings and Grounds at the All Improvements to Municipal Buildings and Grounds at the All Improvements         1480,000.00         170,000.00         170,000.00           Roadway Improvements         8 6,233,561.00         1,480,000.00         475,000.00         475,000.00         475,000.00	2010	Various General Improvements (a) Improvements to Roads & Drainage	3,000.00				3,000.00		3,000.00	
Refunding Bond Issue         940,000.00         11,500.00         700,000.00         700,000.00         180,566.00 <t< td=""><td>2011</td><td>Various General Improvements</td><td>179,701.00</td><td></td><td>7,400.00</td><td></td><td>172,301.00</td><td>172,300.00</td><td>1.00</td><td></td></t<>	2011	Various General Improvements	179,701.00		7,400.00		172,301.00	172,300.00	1.00	
Various General Improvements         192,068.00         11,500.00         180,568.00	2011	Refunding Bond Issue	940,000.00			(240,000.00)	700,000.00			700,000.00
Various Improvements to Schools         3,472,000,00         (3,472,000,00)         -         -           Demolition of Poplar Avenue School and Related Improvements         606,000.00         36,000.00         878,000.00         878,000.00           Various General Improvements         950,000.00         32,500.00         917,500.00         917,500.00           Tax Appeal Refunding Bonds         340,000.00         170,000.00         170,000.00         170,000.00           Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park         442,500.00         1,480,000.00         1,480,000.00           Various General Improvements         8 8,233,561.00         1,565,000.00         257,400.00         6,219,161.00         6,219,161.00	2012	Various General Improvements	192,068.00		11,500.00		180,568.00	180,565.00	3.00	
Demolition of Poplar Avenue School and Related Improvements         606,000.00         606,000.00         606,000.00         606,000.00         606,000.00         606,000.00         606,000.00         606,000.00         606,000.00         878,000.00         878,000.00         878,000.00         878,000.00         917,500.00 <td>2013</td> <td>Various Improvements to Schools</td> <td>3,472,000.00</td> <td></td> <td></td> <td>(3,472,000.00)</td> <td>•</td> <td>•</td> <td></td> <td></td>	2013	Various Improvements to Schools	3,472,000.00			(3,472,000.00)	•	•		
Various General Improvements         914,000.00         36,000.00         878,000.00         878,000.00         878,000.00         917,500.00	2014	Demolition of Poplar Avenue School and Related Improvements	606,000.00				606,000.00	606,000.00		
Various General Improvements         950,000.00         32,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         917,500.00         170,000.00	2014	Various General Improvements	914,000.00		36,000.00		878,000.00	878,000.00		
Tax Appeal Refunding Bonds         340,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         170,000.00         172,500.00         172,500.00         172,500.00         172,500.00         172,500.00         17480,000.00         17480,000.00         17480,000.00         17480,000.00         17480,000.00         175,000.00         475,000.00         175,000.0	2015	Various General Improvements	950,000.00		32,500.00		917,500.00	917,500.00		
Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park       142,500.00       142,500.00       142,500.00         Various General Improvements       1,480,000.00       1,480,000.00       1,480,000.00       475,000.00         Roadway Improvements       \$ 8,233,561.00       1,955,000.00       6,271,400.00       6,219,161.00       5,021,865.00	9116	Tax Appeal Refunding Bonds	340,000.00		170,000.00		170,000.00	170,000.00		
Various General Improvements         1,480,000.00         1,480,000.00         1,480,000.00         1,480,000.00           Roadway Improvements         475,000.00         475,000.00         475,000.00         475,000.00           \$         8,233,561.00         1,955,000.00         257,400.00         6,219,161.00         5,021,865.00	1017	Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park	142,500.00				142,500.00	142,500.00		
Roadway Improvements         475,000.00         475,000.00         475,000.00         475,000.00           \$         8,233,561.00         1,955,000.00         257,400.00         (3,712,000.00)         6,219,161.00         5,021,865.00	1018	Various General Improvements		1,480,000.00			1,480,000.00	1,480,000.00		
8,233,561.00 1,955,000.00 257,400.00 (3,712,000.00) 6,219,161.00 5,021,865.00	2018	Roadway Improvements		475,000.00			475,000.00	475,000.00		
			8,2	1,955,000.00	257,400.00	(3,712,000.00)	6,219,161.00	5,021,865.00	497,296.00	700,000.00

1,002,761.87

## GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

					ı	Authorizations [ C	ations Deferred Charges to	Reverse					
# DIO	Improvement Description	Ord. Date	Amount	Balance December 31, 2017 Funded Unfunde	ber 31, 2017 Unfunded	Other Funding	Future Taxation	Prior Year Encumbrances	Paid or Charged	Current Year Encumbrances	Canceled	Balance December 31, 2018 Funded Unfunded	ver 31, 2018 Unfunded
14-07	Various Improvements c. Office Equipment and Computers h. Improvements to Bidg & Grounds g. Improvements to Roads	5/9/2007	1,478,028.00	1,163.00 0.13 4.27				1,597.73	1,597.73			1,163.00 0.13 4.27	
14-08	a Improvements to BHg and Grounds d Purchase of Various Vehicles e Improvements to Roadways	8/13/2008	910,634.00	1.17 1,179.00 80.22								1.17 1,179.00 80.22	
11-09	Various General Improvements (a) Improvements to Roads & Drainage (b) Purchase of Trash Truck (c) Purchase of Public Safety Equipment	3/24/2009	546,000.00 70,413.00 33,587.00	0.19 2,857.00 345.09								0.19 2,857.00 345.09	
8-10	Clean Water Project - NEIF	3/24/2010	2,010,000.00	676,760.19								676,760.19	
9-10	Purchase of Police Vehicle	7/14/2010	30,000.00	413.00								413.00	
10-10	Various General Improvements (a) Improvements to Roads & Drairage (c) Sewer System Improvements	6/9/2010	225,750.00 48,143.00	4,565.56 4,198.00								4,565.56 4,198.00	
10-11	(a) Improvements to Roads (b) Purchase of public safety equipment	7/13/2011	68,567.00 39,686.00		3,422.53 495.00			1,540.45	1,540.45				3,422.53 495.00
15-11	Refunding Bond issue	10/12/2011	940,000.00		940,000.00						(240,000.00)		700,000.00
13-12	Various General Improvements (a) Improvements to Roads (d) Improvements to recreation field	7/11/2012	77,500.00		15,500.00 8,572.84			00.006	900.00				15,500.00 8,572.84
16-2013/	Various School Improvements (a) Bethaven Roof Replacement (b) Bethaven Property Acquasition (c) Seaview Roof Replacement (d) Seaview Bathroom Renovations (e) Bethaven Fire Alarm Project	6/12/2013	1,665,000.00 560,000.00 837,000.00 150,000.00 400,000.00		372,009.14 72,088.19 228,747.00 6,214.40 181,637.15						(372,009.14) (72,088.19) (228,747.00) (6,214.40) (181,637.15)		
12-2014	Demolition of Poplar Avenue School and Related Improvements	6/25/2014	638,000.00		41,367.41			71,026.27	90,643.06	18,451.15			3,299.47
14-2014	Various General Improvements (a) Improvements to Roads (b) Improvements to sanitary sewer system	7/9/2014	875,000.00 125,000.00		0.00			56,350.02 1,595.00	56,350.02 96.05	1,595.00			0.00
6-2015	Various General Improvements (a) Various Robatavaly Improvements (b) Improvements to sanitary sawer system (c) Various Recreation Project (d) Historical Roof Replacement (e) Purchase In-car video system for police	6/10/2015	760,000.00 169,000.00 21,000.00 29,000.00 21,000.00	1,450.00	146,588.20 21,575.00 - 27,550.00 467.50			527,287,05 11,035.76	565,693.04 5,822.62	29,374,00 7,250.00		1,450.00	78,808,21 19,538.14 - 27,550.00 467.50
7-2016	Tax Appeal Refunding Bonds	11/9/2016	510,000.00		22,115.22								22,115.22
4-2018	Various General Improvements (a) Improvements to Recreation Areas (b) Purchase of Fire Truck, Vehicles & Equip	2/14/2018	504,000.00 465,000.00			29,000.00 19,500.00	475,000.00 445,500.00		29,556.40 382,087.82	10,050.00 7,023.21			464,393.60 75,888.97
	(c) Construction of Roadway Sign improvements and Purchase of Truck for Public Works (d) Improvements to Sewer & Storm Water		380,000.00			19,000.00	361,000.00		323,290.80				56,709.20
	(u) improvements to dewer a ctorm vrater Sewer System (v) Durchoo of Euraines 8 Desemble Mahila		179,000.00			9,000.00	170,000.00		51,890.80	19,508.01			107,601.19
	(e) Fulcitize of Fulfittie & Fortable Mobile Radios for Police Department		30,000.00			1,500.00	28,500.00		29,700.00				300.00
9-2018	Various Roadway Improvements	6/12/2018	500,000.00			25,000.00	475,000.00		27,621.50	354,278.50			118,100.00
			€	\$ 693,016.82	2,088,445.63	103,000.00	1,955,000.00	671,332.28	1,566,790.29	447,529.87	(1,100,695.88)	693,016.82	1,702,761.87

See Accompanying Auditor's Report

1,566,790.29

Expended in Cash Refunds

See Accompanying Auditor's Report

## GENERAL CAPITAL FUND SCHEDULE OF GENERAL SERIAL BONDS

(	Date of	Amount of Original	Maturities of Bonds Outstanding December 31, 2018	Maturities of Bonds Outstanding December 31, 2018	Interest	Balance	-	-	Balance
	Issue	Issue	Date	Amount	Rate	Dec. 31, 2017	Increased	Decreased	Dec. 31, 2018
	9/1/2010	9/1/2010 4,099,222.00	8/15/2019 8/15/2020	620,090.00 610,623.00	2.375% 2.500%	1,827,136.00		596,423.00	1,230,713.00
	2/7/2012	5,960,000.00	7/15/2019 7/15/2020 7/15/2021 7/15/2022	600,000.00 625,000.00 650,000.00 680,000.00 705,000.00	4.000% 4.000% 4.000% 4.000%	3,830,000.00		570,000.00	3,260,000.00
					€.	5 657 136 00		1 166 423 00	4 490 713 00

## See Accompanying Auditor's Report

## GENERAL CAPITAL FUND SCHEDULE OF GREEN TRUST LOAN PAYABLE

Balance Dec. 31, 2018	1	32,767.72	32,767.72
Decreased	4,477.88	8,950.57	13,428.45
Increased			
Balance Dec. 31, 2017	4,477.88	41,718.29	46,196.17
Interest Rate	₩	2.000% 2.000% 2.000% 2.000% 2.000% 2.000%	
of Bonds nding 31, 2018 Amount		4,542.53 4,587.96 4,633.84 4,680.17 4,726.98 4,774.25 4,821.99	
Maturities of Bonds Outstanding December 31, 2018 Date Amou		01/15/19 07/15/19 01/15/20 07/15/20 01/15/21 07/15/21	
Amount of Original Issue	148,500.00	7/9/2003 150,000.00	
Date of Issue	12/22/1997	7/9/2003	
Purpose	Construction of Bike Path	Lighting at All Wars Memorial Park	

## GENERAL CAPITAL FUND SCHEDULE OF ENVIRONMENTAL INFRASTRUCTURE TRUST LOANS PAYABLE

Maturities of Bonds

	Date of	Amount of Original	Outstar December		Interest		Balance			Balance
Purpose	Issue	Issue	Date	Amount	Rate		Dec. 31, 2017	Increased	Decreased	Dec. 31, 2018
Infrastructure	5/3/12	1,155,931.00	2/1/19	39,184.10	_	\$	784,384.15		58,776.15	725,608.00
iiii aati aatai a	G/ G/ 1.2	1,100,001.00	8/1/19	19,592.05	_	Ψ.	701,001.10		00,770.10	. 20,000.00
			2/1/20	39,184.10	_					
			8/1/20	19,592.05	_					
			2/1/21	39,184.10	_					
			8/1/21	19,592.05	_					
			2/1/22	39,184.10	_					
			8/1/22	19,592.05	_					
			2/1/23	39,184.10	_					
			8/1/23	19,592.05	_					
			2/1/24	39,184.10	_					
			8/1/24	19,592.05	-					
			2/1/25	39,184.10	-					
			8/1/25	19,592.05	-					
			2/1/26	39,184.10	-					
			8/1/26	19,592.05	-					
			2/1/27	39,184.10	-					
			8/1/27	19,592.05	-					
			2/1/28	39,184.10	-					
			8/1/28	19,592.05	-					
			2/1/29	39,184.10	-					
			8/1/29	19,592.05	-					
			2/1/30	39,184.10	-					
			8/1/30	19,592.05	-					
			2/1/31	20,294.20	-					
Infrastructure	5/3/12	360,000.00	8/1/18-8/1/21 8/1/22-26	15,000.00	5.00% 5.00%		285,000.00		15,000.00	270,000.00
			8/1/27-28	20,000.00						
			8/1/27-28 8/1/29	25,000.00 25,000.00	3.00% 3.13%					
			8/1/30	25,000.00	3.13%					
			8/1/31	25,000.00	3.25%					
			0/1/31	25,000.00	3.25%					
						\$	1,069,384.15	-	73,776.15	995,608.00

See Accompanying Auditor's Report

## GENERAL CAPITAL FUND SCHEDULE OF (TYPE I) SCHOOL SERIAL BONDS

	Balance Dec. 31, 2018	69,287.00	525,000.00	1,105,000.00	1,699,287.00		
Decreased	Paid 2018	33,577.00	160,000.00	165,000.00	358,577.00	358,577.00	20,000
	Issued 2018				1	Refunded Paid	
	Balance Dec. 31, 2017	102,864.00	685,000.00	1,270,000.00	2,057,864.00		
	Int. Rate	2.375% \$ 2.500%	4.000% 4.000% 4.000%	3.000% 3.000% 3.000% 3.000% 3.000%	<b>⇔</b> "		
Maturities of Bonds Outstanding December 31, 2018	Amount	34,910.00 34,377.00	170,000.00 175,000.00 180,000.00	175,000.00 175,000.00 185,000.00 195,000.00 195,000.00			
Maturities Outst Decembe	Date	9/1/19	7/15/19 7/15/20 7/15/21	8/01/19 8/01/20 8/01/21 8/01/22 8/01/23			
	Original Issue	230,778.00	1,280,000.00	1,615,000.00			
	Date of Issue	9/1/2010	2/7/2012	12/3/2014			
	Purpose	School Bonds	School Bonds (Refunding)	School Bonds (Refunding)			

## GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES

Improvement Description	Ordinance Number	Date of Original Issue	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2017	Increased	Decreased	Cancellation	Balance Dec. 31, 2018
Various General Improvements	10-2011	9/8/2011	7/24/2018	7/23/2019	2.750% \$	179,700.00		7,400.00		172,300.00
Various General Improvements	13-2012	8/7/2012	7/24/2018	7/23/2019	2.750%	192,065.00		11,500.00		180,565.00
Various Improvements to Schools	10-2013					2,155,000.00		2,155,000.00	•	
Various Improvements to Schools	10-2013	ı	ı			1,207,000.00		1,207,000.00		
Demolition of Poplar Avenue School and Related Improvements	12-2014	7/24/2018	7/24/2018	7/23/2019	2.750%		606,000.00			606,000.00
Various General Improvements	14-2014	8/1/2014	7/24/2018	7/23/2019	2.750%	914,000.00		36,000.00		878,000.00
Various General Improvements	6-2015	7/30/2015	7/24/2018	7/23/2019	2.750%	950,000.00		32,500.00		917,500.00
Tax Appeal Refunding Bonds/Notes	7-2016	12/20/2016	12/14/2018	12/13/2019	2.800%	340,000.00		170,000.00		170,000.00
Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park	6-2017	7/24/2018	7/24/2018	7/23/2019	2.750%		142,500.00			142,500.00
Various General Improvements	4-2018	7/24/2018	7/24/2018	7/23/2019	2.750%		1,480,000.00			1,480,000.00
Roadway Improvements	9-2018	7/24/2018	7/24/2018	7/23/2019	2.750%		475,000.00			475,000.00
					l ∥ ∳	5,937,765.00	2,703,500.00	3,619,400.00		5,021,865.00

GENERAL CAPITAL FUND SCHEDULE OF BOND AND NOTES AUTHORIZED BUT NOT ISSUED

Balance Dec. 31, 2018	223.00	494,069.00	3,000.00	1.00	700,000.00	3.00	•	1	,	•	•	1,197,296.00
Cancelled					240,000.00		110,000.00					350,000.00
Debt Issued								606,000.00	142,500.00	1,480,000.00	475,000.00	2,703,500.00
2018 Authorizations										1,480,000.00	475,000.00	1,955,000.00
Balance Dec. 31, 2017	223.00	494,069.00	3,000.00	1.00	700,000.00	3.00	110,000.00	606,000.00	142,500.00			2,295,796.00
Improvement Description	Various General Improvements \$	Stormwater Drain System Improvements (Construction of Clean Water Project)	Various General Improvements	Various General Improvements	Refunding Bond Ordinance General Obligation Refunding Bonds School Refunding Bonds	Various General Improvements	Various Improvements to Schools	Demolition of Poplar Avenue School and Related Improvements	Construction of Various Capital Improvements to Municipal Buildings and Grounds at the All Wars Memorial Park	Various General Improvements	Roadway Improvements	€
Ordinance Number	11-2009	8-2010	10-2010	10-2011	15-2011	13-2012	10-2013	12-2014	6-2017	4-2018	9-2018	

## **CITY OF LINWOOD**

## PART II

## LETTER OF COMMENTS AND RECOMMENDATIONS YEAR ENDED DECEMBER 31, 2018



## **GENERAL COMMENTS**

## Contracts and Agreements Required to be Advertised for N.J.S. 40A:11-4

N.J.S. 40A:11-4 states, "Every contract or agreement for the performance of any work or the furnishing or hiring of any materials or supplies, the cost or contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding the aggregate of \$17,500 except by contract or agreement".

The governing body of the City of Linwood has the responsibility of determining whether the expenditures in any category will exceed \$17,500 within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the district counsel's opinion should be sought before a commitment is made.

The minutes indicate that bids were requested by public advertising for the following items:

Purchase of a used Aerial Ladder for the fire department Video Inspection and Main Cleaning Resurfacing of Bartlett, Marie, Richards, and Van Sant Avenues 2018 Road Improvement Program

The minutes indicate resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per NJS 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear cut violations existed.

Our examination of expenditures did not reveal individual payments, contracts or agreements in excess of \$17,500 "for the performance of any work or the furnishing or hiring of any materials or supplies" other than those where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

## **Collection of Interest on Delinquent Taxes and Assessments**

The statute provides the method for authorizing interest and the maximum rates to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

The governing body, on January 5, 2018, adopted the following resolution authorizing interest to be charged on delinquent taxes:

"WHEREAS, R.S. 54:4-67 permits the governing body of each municipality to fix the rate of interest to be charged for nonpayment of taxes or assessments; and

WHEREAS, R.S. 54:4-67 has been amended to permit the fixing of said rate of 8% per annum on the first \$1,500 of delinquency and 18% per annum on any amount in excess of \$1,500;

NOW, THEREFORE, BE IT RESOLVED, by the Common Council of the City of Linwood, County of Atlantic, State of New Jersey as follows:

The Tax Collector is hereby authorized and directed to charge eight (8) percent per annum on the first \$1,500 of delinquency, and eighteen (18) percent per annum on any amount in excess of \$1,500, said amounts to be calculated from the date the tax is payable until the date of actual payment."

In addition, the governing body, on January 5, 2018, adopted the following resolution authorizing the allowance of a grace period before charging a penalty for late payment of taxes:

"WHEREAS, NJSA 54:4-67 allows the governing body to fix the rate of interest to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent, and may provide that no interest shall be charged if payment of any installment is made within the tenth calendar day following the date upon which the same became payable; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to allow such a grace period of taxes, assessments and sewer charges;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood City Tax Collector is hereby duly authorized, empower and directed to charge a penalty starting on February 10, 2018 for the first quarter, May 10, 2018 for the second quarter, August 10, 2018 for the third quarter and November 10, 2018 for the fourth quarter."

Further, the governing body on January 5, 2018, adopted the following resolution to impose a penalty on tax delinquencies in excess of \$10,000:

"WHEREAS, NJSA 54:4-67 allows the governing body to charge a taxpayer having a tax delinquency in excess of \$10,000 at the end of the calendar year, an amount not to exceed 6% of said delinquency; and

WHEREAS, the Mayor and Common Council of the City of Linwood are desirous of so authorizing the Linwood Tax Collector to assess such a penalty;

NOW, THEREFORE, BE IT RESOLVED, by the Mayor and Common Council of the City of Linwood, that the Linwood Tax Collector be and is hereby duly authorized, empowered and directed to charge a penalty in the amount of 6% for all delinquent taxes, assessments, or other municipal liens or charges in excess of \$10,000 which have not been paid prior to the end of this calendar year."

Our examination of interest collected on delinquent taxes did not reveal any charges that were not in agreement with the above resolution.

## **Delinquent Taxes and Tax Title Liens**

Inspection of tax sale certificates on file revealed that all tax sale certificates were available for audit. The last tax sale was held on April 19, 2018 and was complete,

The following comparison is made of the number of tax title liens receivable on December 31st of the last three years:

Year	Tax	Sewer
2018	7	0
2017	5	0
2016	5	1

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

## **Verification of Delinquent Taxes and Other Charges**

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, including the mailing of verification notices as follows:

<u>Type</u>	Number Mailed
Payments of 2018 and 2019 Taxes	15
Delinquent Taxes	5
Payment of 2018 and 2019 Sewer Charges	15
Delinquent Sewer Charges	5
Tax Title Liens	2

As of the date of this audit report, all verifications have not been returned. However, no problems were noted with those that have been returned.

## **Comparison of Tax Levies and Collections Currently**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

		Cash	Percentage of
<u>Year</u>	Tax Levy	<u>Collections</u>	Collections
2018	\$ 32,370,949.24	31,579,466.69	97.55%
2017	32,151,013.18	31,264,050.73	97.24%
2016	31,653,760.36	31,071,506.95	98.16%
2015	31,883,649.00	31,036,195.00	97.34%
2014	31,300,665.00	30,613,776.00	97.80%

## **Comparative Schedule of Tax Rate Information**

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Tax Rate	\$ 3.402	3.334	3.222	3.225	3.100
Apportionment of Tax					
Rate:					
Municipal	0.917	0.896	0.868	0.867	0.853
Municipal Library	0.031	0.032	0.033	0.035	0.034
County	0.484	0.491	0.465	0.472	0.438
Local School	1.262	1.231	1.211	1.203	1.156
Regional High School	0.708	0.684	0.645	0.648	0.629
Assessed Valuation	949,695,300	961,551,000	978,750,200	986,052,200	1,009,416,904

## **Delinquent Taxes and Tax Title Liens**

This tabulation includes a comparison, expressed in percentage, of the total delinquent taxes and tax title liens, in relation to the tax levies of the last five years.

	Amount of	Amount of		Percentage
	Tax Title	Delinquent	Total	Of Tax
Year	<u>Liens</u>	Taxes	<u>Delinquent</u>	<u>Levy</u>
2018	\$ 42,051.07	334,365.41	376,416.48	1.16%
2017	34,437.40	387,877.40	422,314.80	1.31%
2016	38,454.15	376,439.38	414,893.53	1.31%
2015	81,170.00	524,903.69	606,073.69	1.90%
2013	15,343.00	420,900.00	436,243.00	1.40%

## **RECOMMENDATIONS**

1- That the budget be monitored on a routine basis to ensure appropriation balances are sufficient for all remaining expenditures and that transfers are approved, if needed, between November 1 and December 31.

Should any questions arise as to my comments or recommendations, or should you desire assistance in implementing my recommendations, please do not hesitate to call me.

Very truly yours,

FORD, SCOTT & ASSOCIATES, L.L.C. CERTIFIED PUBLIC ACCOUNTANTS

Leon P. Costello
Leon P. Costello
Certified Public Accountant
Registered Municipal Accountant
No. 393

July 25, 2019